



UTAH OFFICE OF
ENERGY DEVELOPMENT

Utah's Strategic Energy Plan: Consumer First Policies

Energy Council Conference

The Power of Energy

“The bottom 2% of Americans ALL live better than John D. Rockefeller was living when I was 6 years old. John D. Rockefeller was the richest man in the world, and today you can get better medicine, better education, better entertainment, better transportation—you can do everything better than he could.”

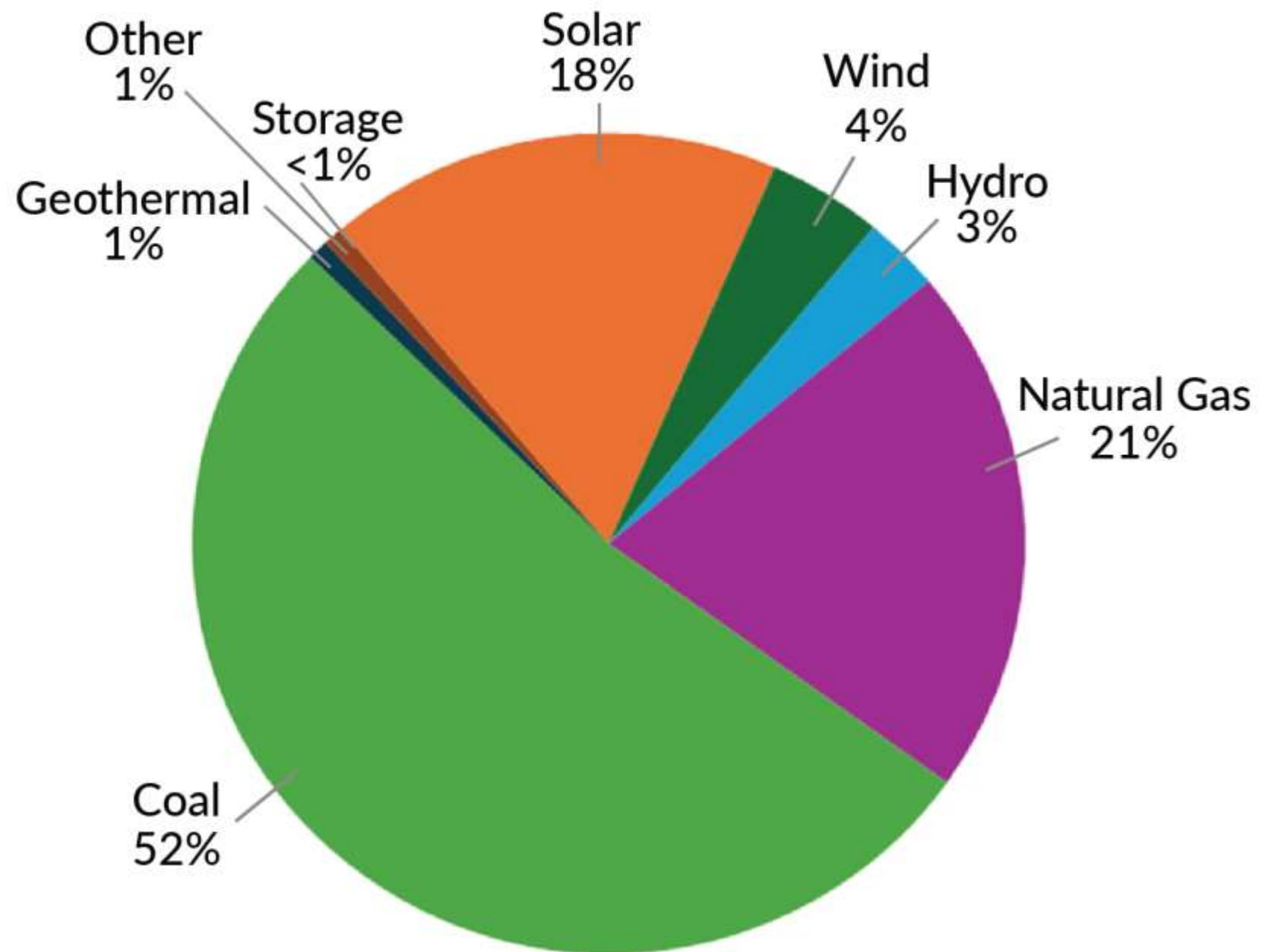
– Warren Buffett



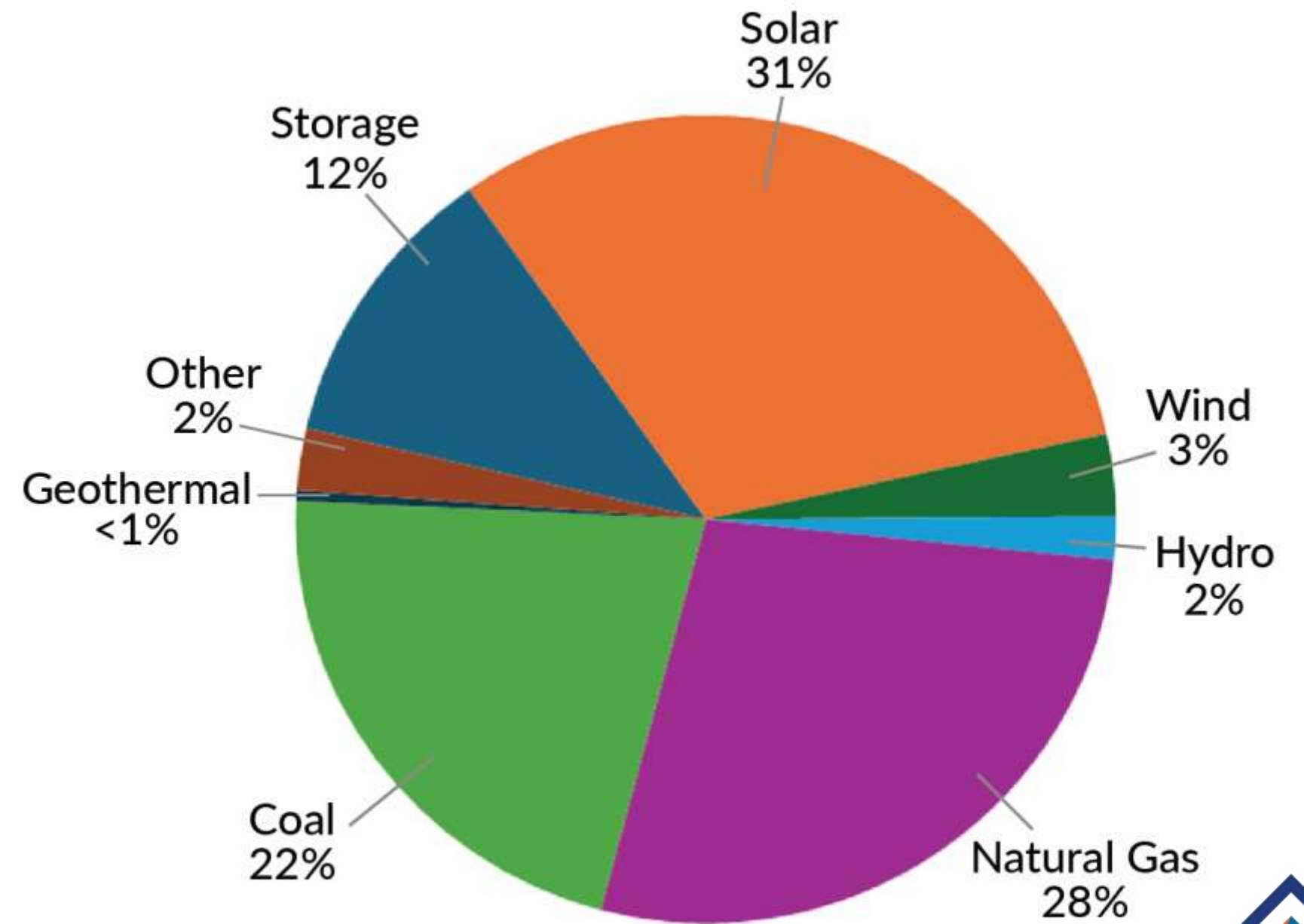
Resource Focus



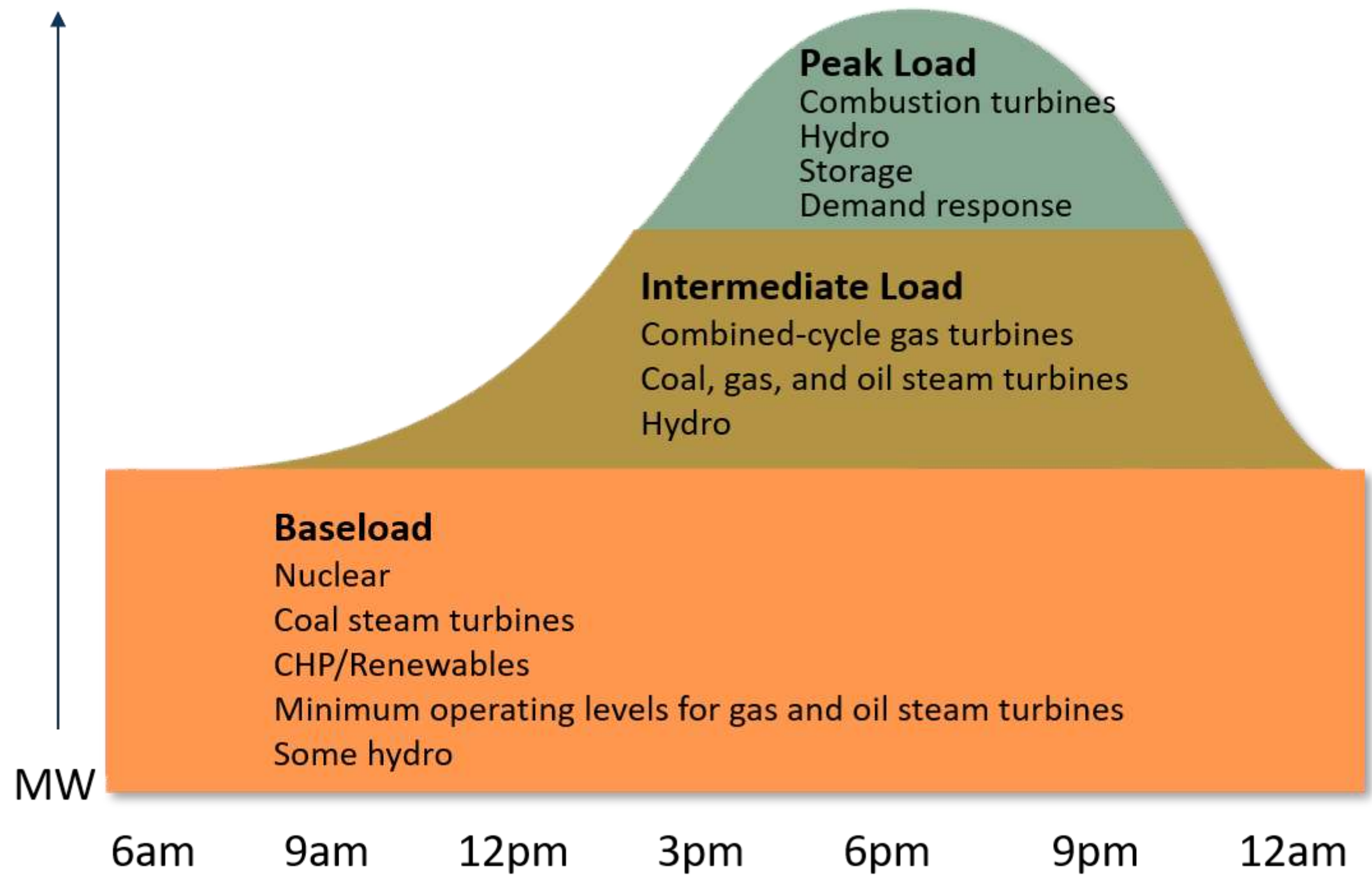
EIA 2022 Utah Installed Capacity (% total)



WECC 2032 Predicted Utah Installed Capacity (% total)



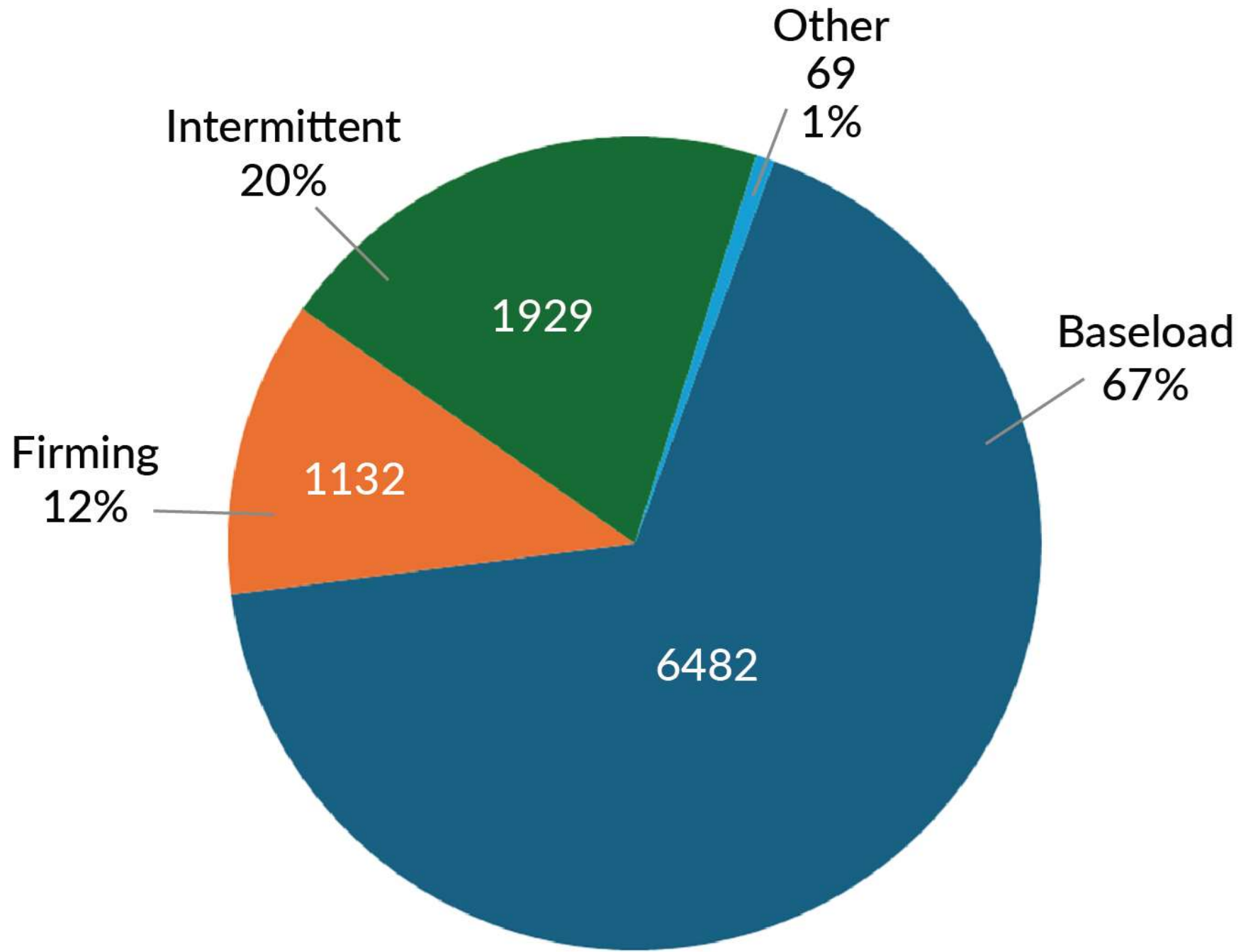
Consumer Demand & Capacity Values



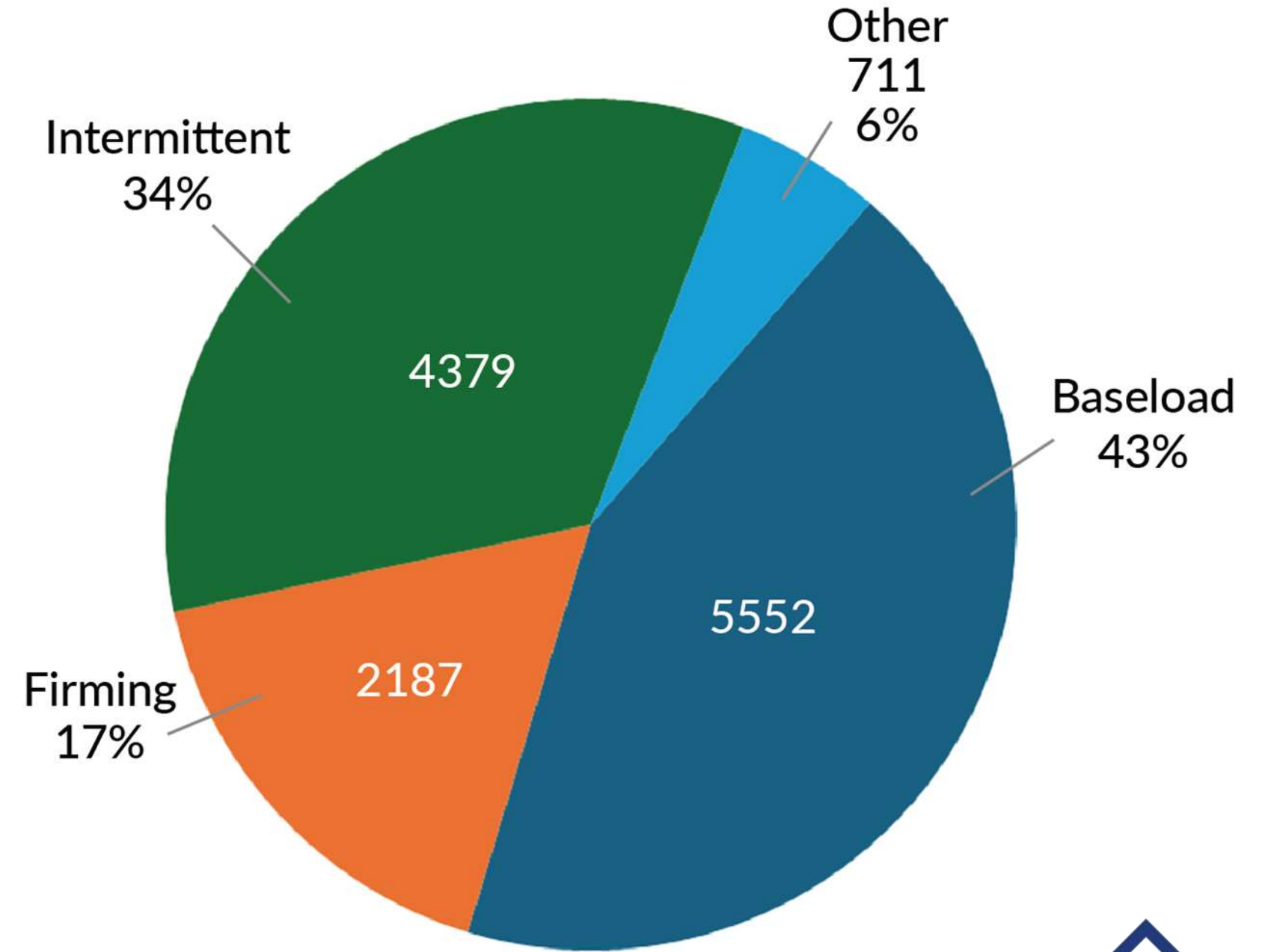


Systematic Value

EIA 2022 Utah Installed Capacity (MW, %)



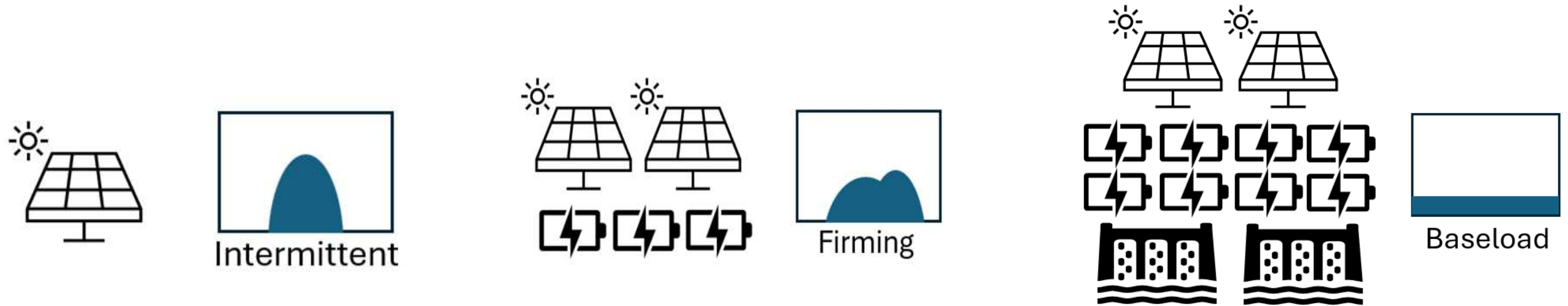
WECC 2032 Predicted Utah Installed Capacity (MW, %)



*The gains in intermittent and firming resources do not cover the losses in baseload



Resource Design and System Value

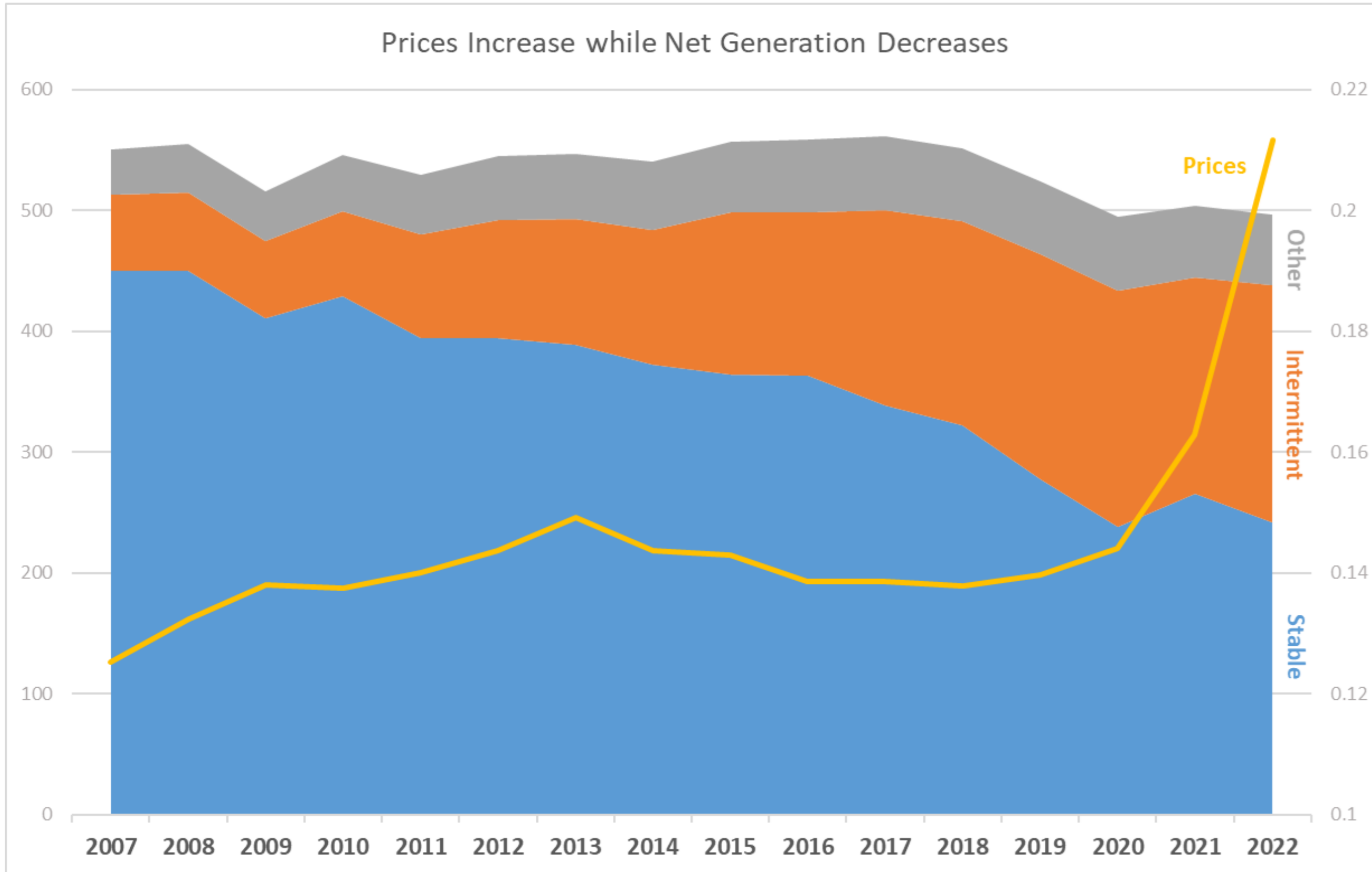


*The design of a resource decides how it acts within the system



Not All “Megawatts” are the same

Is it possible to double nameplate “capacity” but produce less power?



- Areas of consideration:**
- Misleading capacity values
 - Time of need value
 - Resource intensity to get a MW to a consumer





Levelized Costs

Levelized cost of energy (LCOE) is a financial tool for comparisons between diverse resources

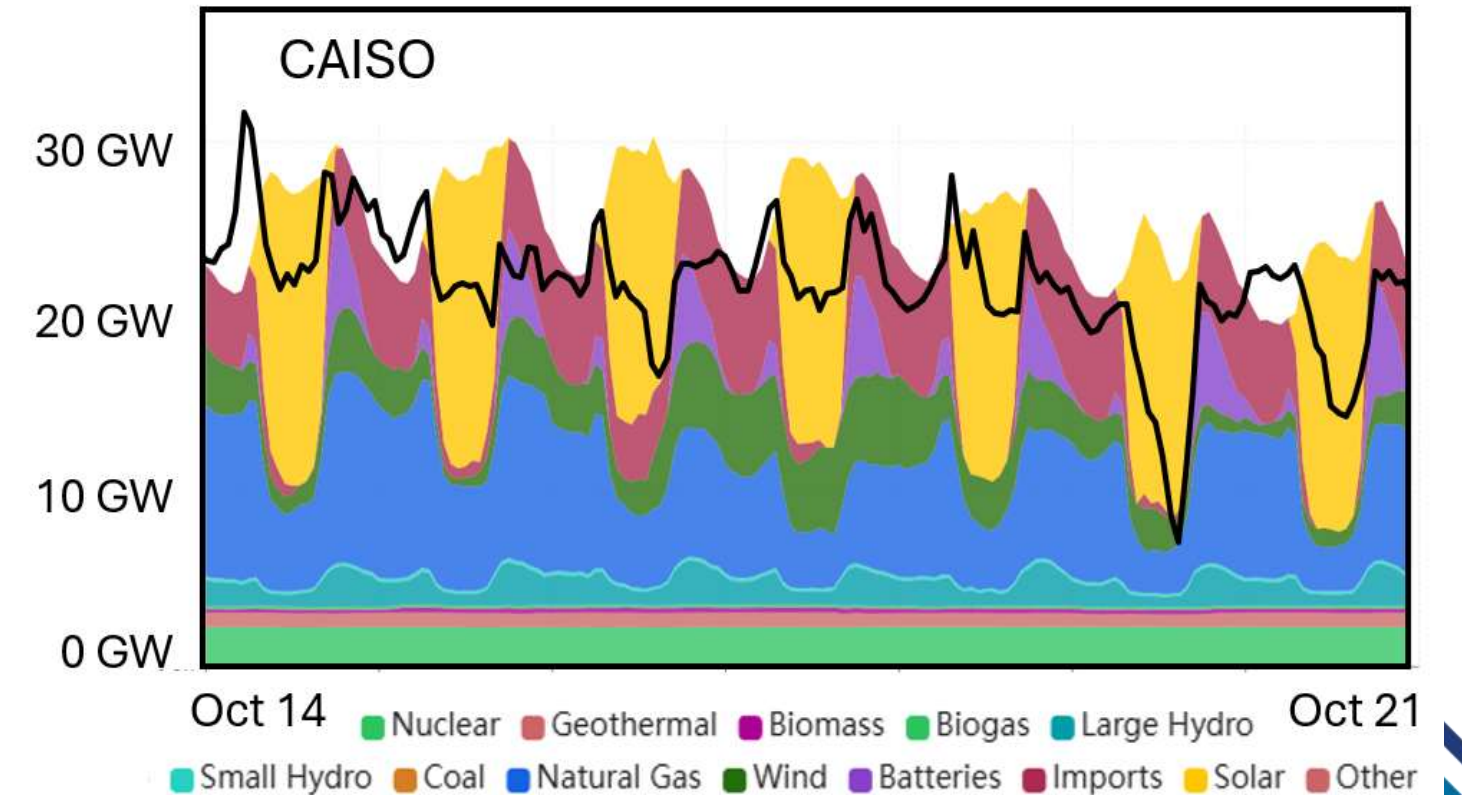
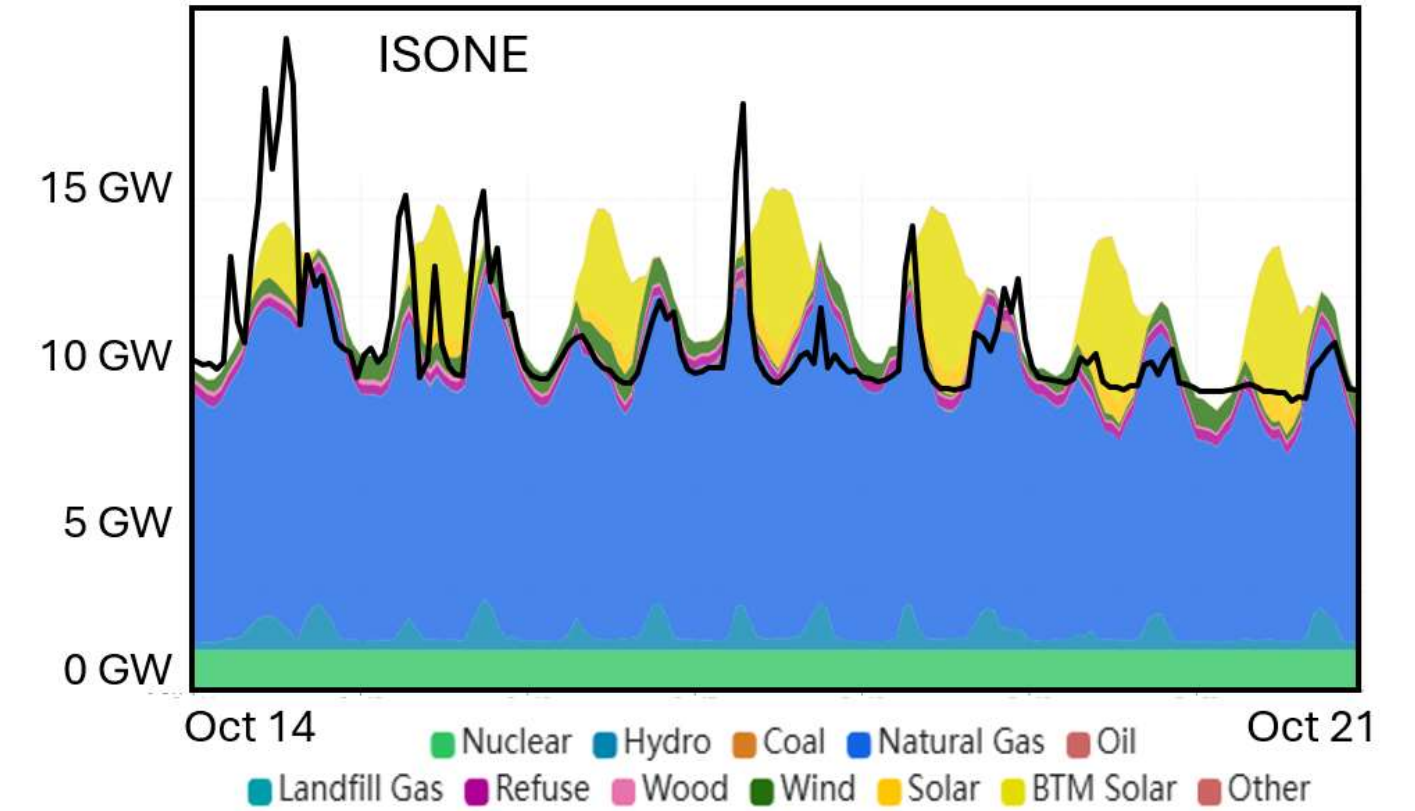
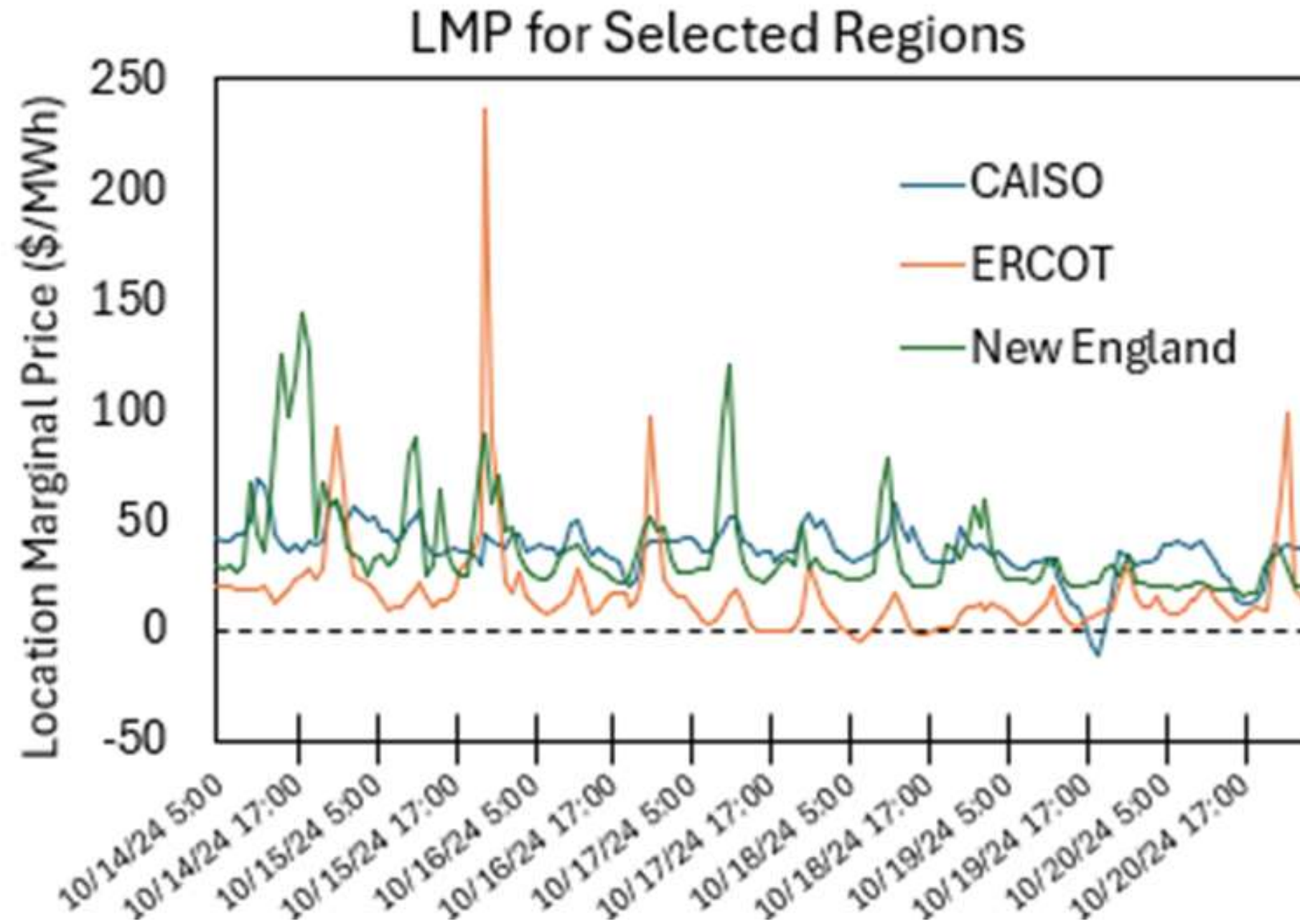
LCOE is used to:

- Average total costs of building and operating an asset per unit of electricity over a specific period
- Primarily financial metric, not operation or system focused
- However, it is being used to drive decisions when cost is only one factor
 - Demand – not accounted for
 - Integration – not accounted for
 - Systemic Operation - not accounted for

*Building the cheapest option does not necessarily translate into savings



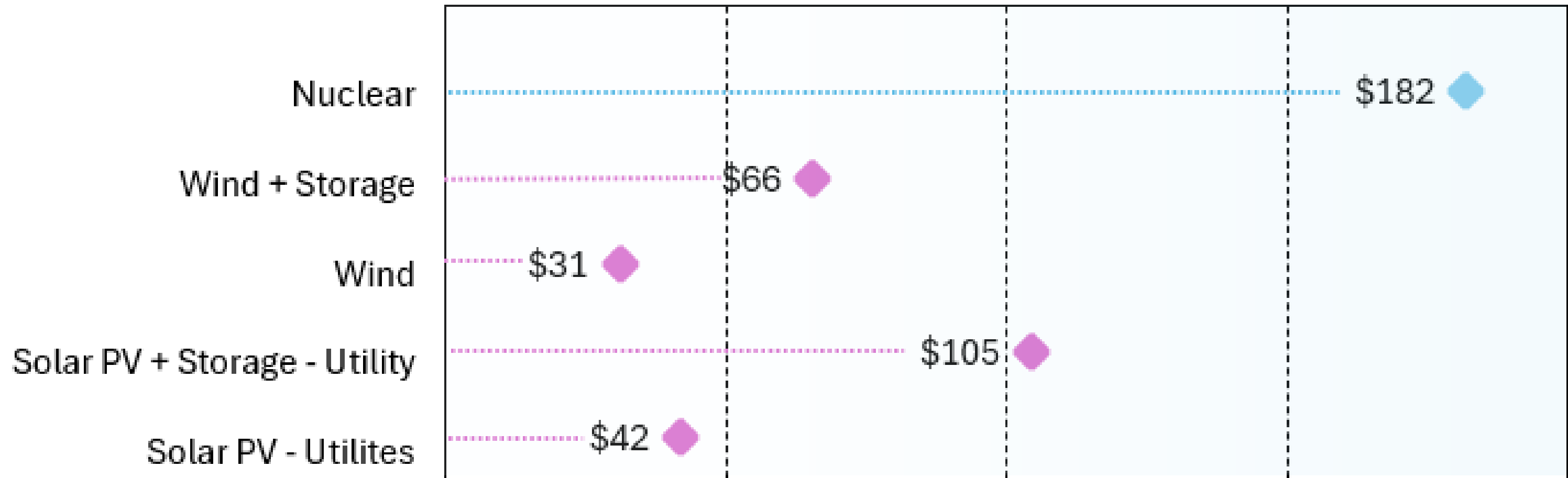
Levelized Costs - Where are the Savings?





Levelized Costs

Levelized Costs (Lazard)

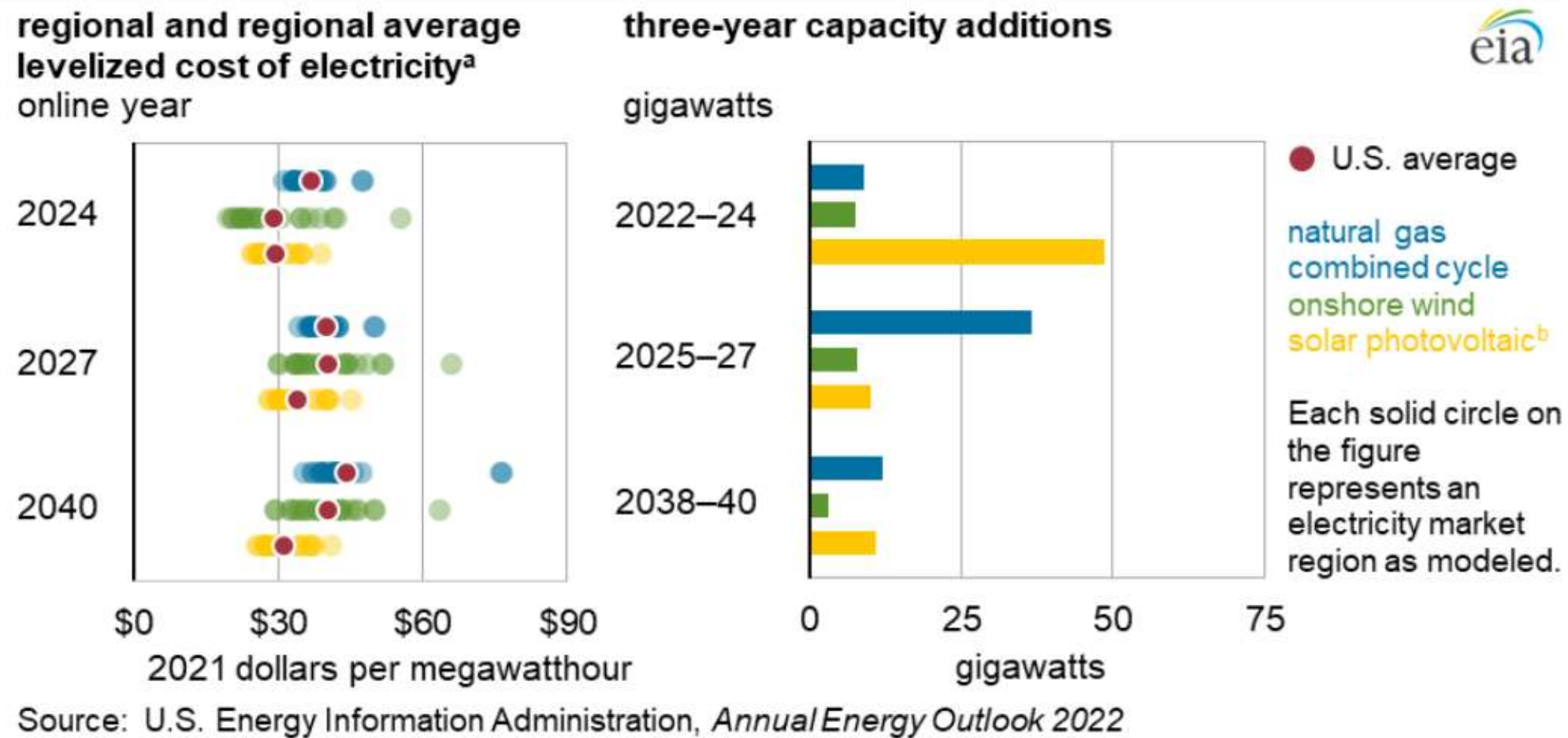
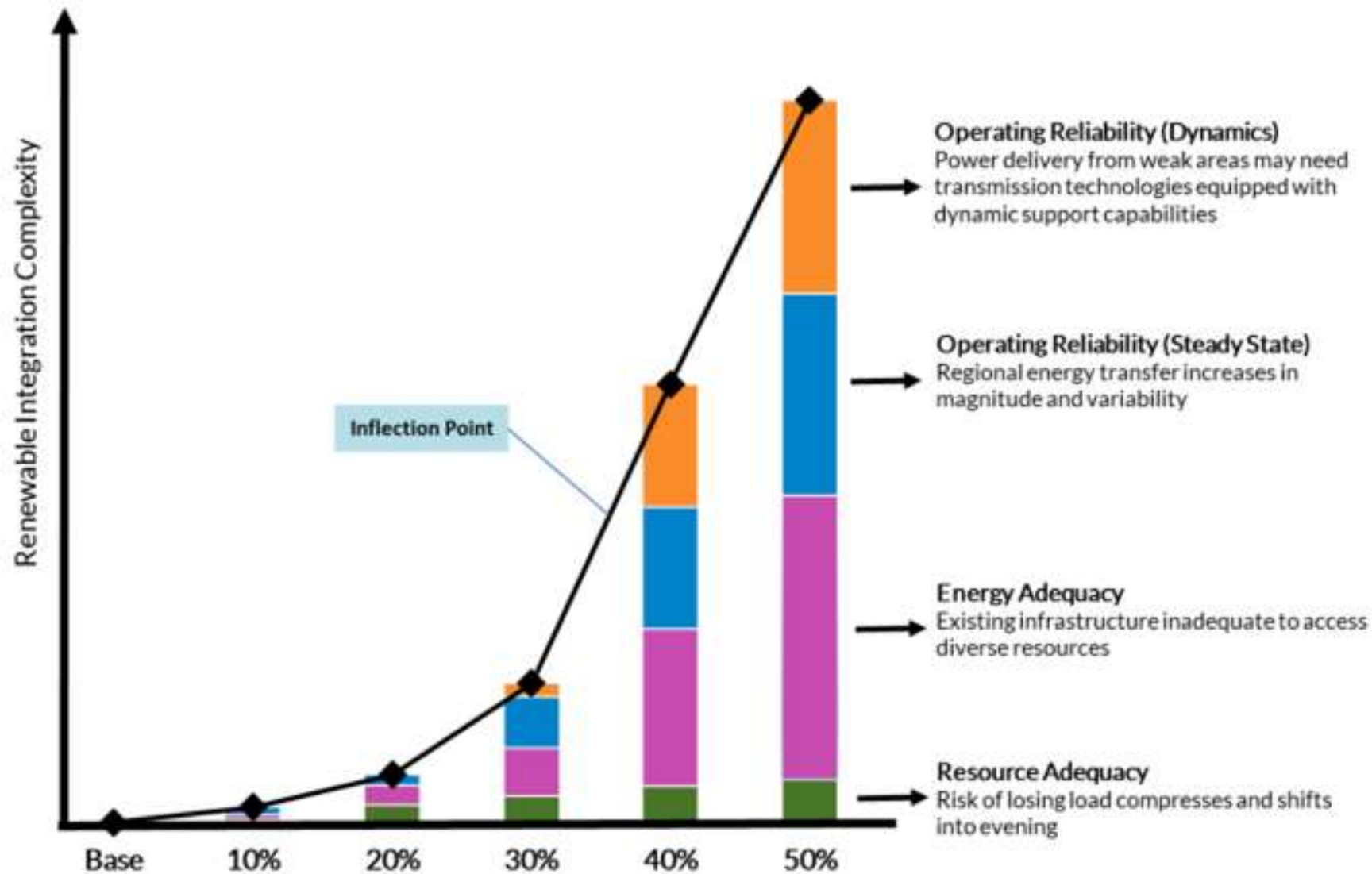


Energy Cost/MWh vs Systemic Costs





Systemic Costs - Complexity in the Grid



*Energy needs to be looked at holistically to account for the systemic costs

- o As intermittent generation reaches greater penetrations, huge complexity arises
- o This necessitates entirely new management and infrastructure needs
- o Considering only LCOE, in 2027 solar should be primarily built
- o Instead natural gas is being predicted, because it fits the systemic needs





Drivers of Systemic Costs

Considering the system-wide picture of energy is complex

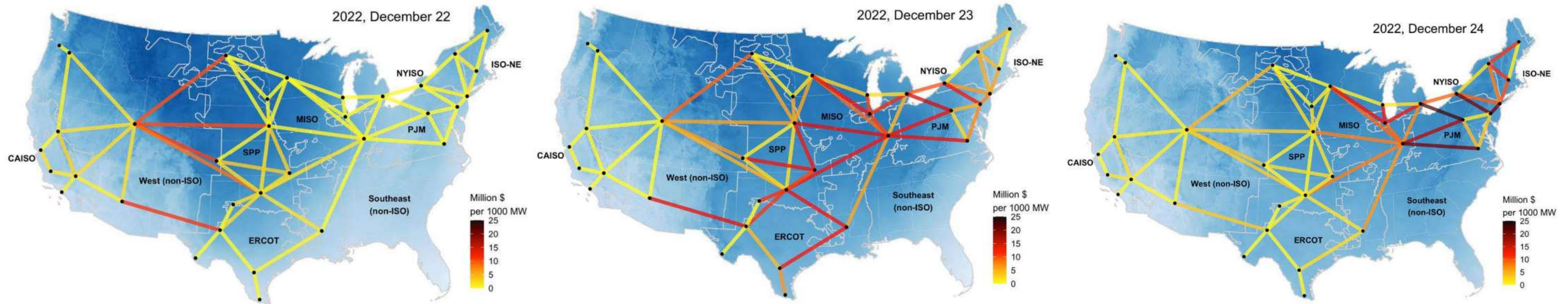
- o Many parameters impact each other in unpredictable ways

Factors that impact the system:

- o Weather
- o Storage
- o Infrastructure
- o Materials
- o Load Profiles



Drivers of Systemic Costs - Extreme Weather



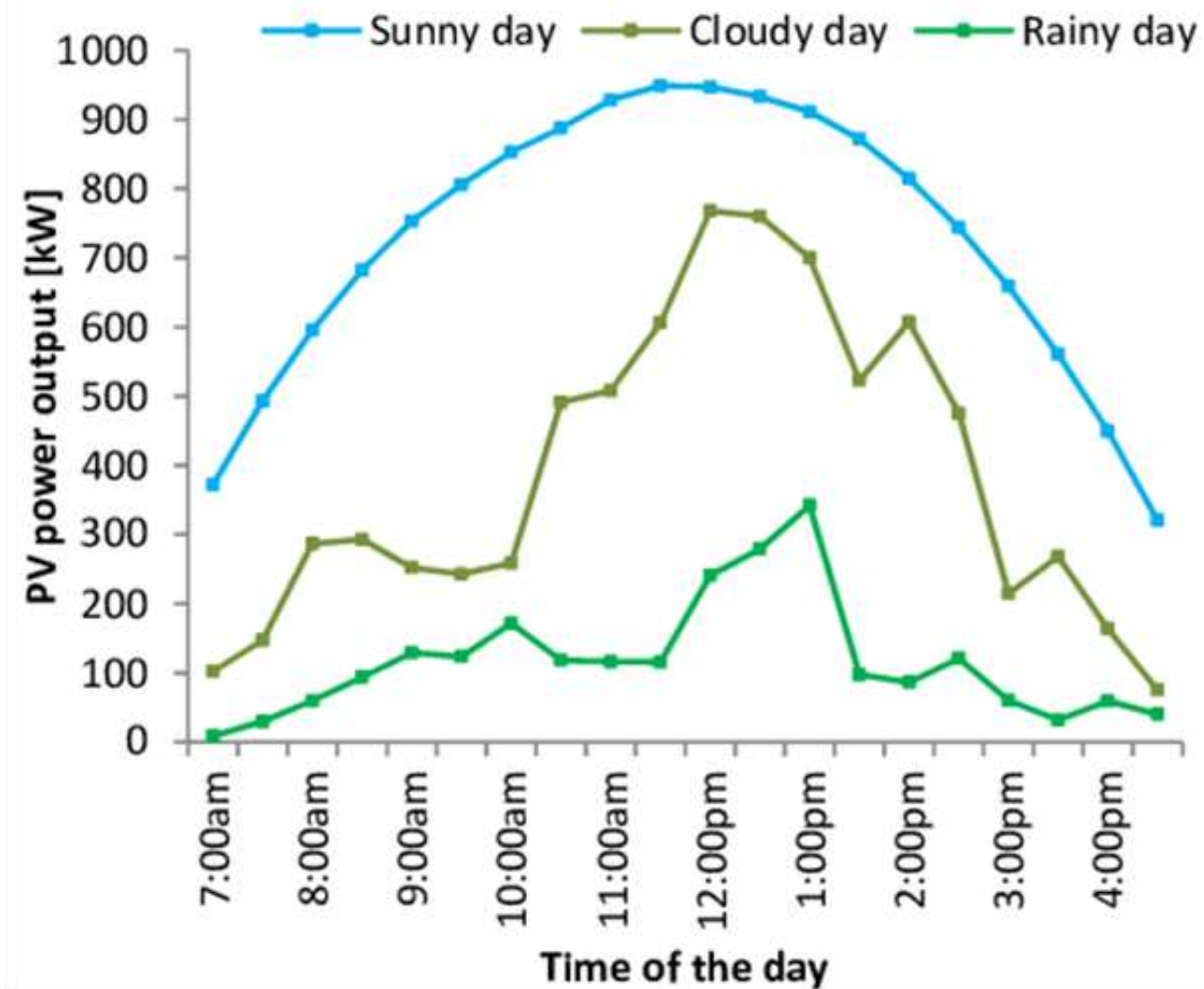
Source: Lawrence Berkeley National Laboratory (Millstein, et al. 2023).

Note: Transmission value is measured in cumulative daily million USD of a hypothetical 1000 MW transmission link between two nodes. Darker blue background colors reflect colder surface temperatures.

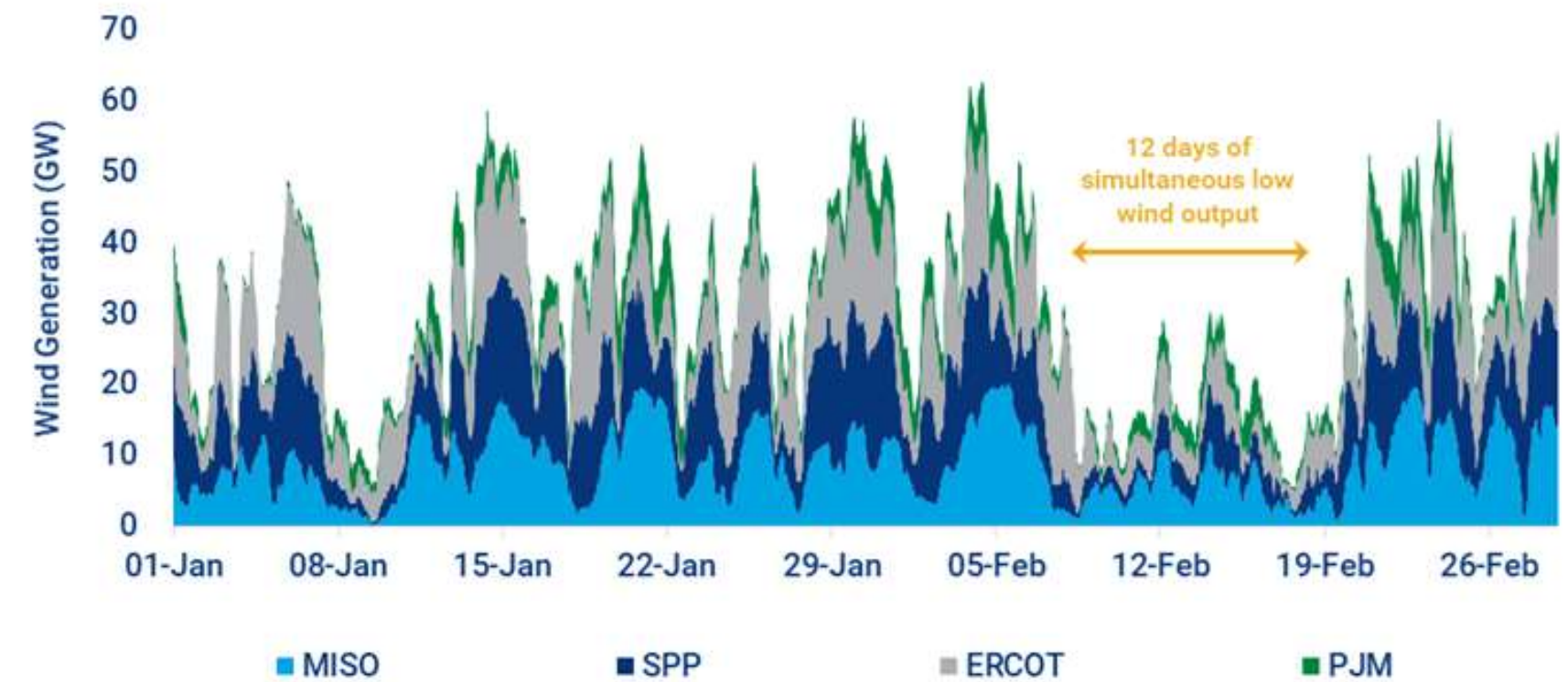
*The larger an area the grid takes up, the more susceptible to weather



Drivers of Systemic Costs - Mild Weather



Wind generation during Winter Storm Uri



Source: Wood Mackenzie, ERCOT, MISO, SPP, PJM

- *Less extreme weather patterns are an issue as intermittent energy share increases
 - o Requires building extra capacity, storage, or transmission



Drivers of Systemic Costs - Storage

*The type of storage used matters as well

- Of the 15.8 GW of storage in the USA (2023), 10.5 GW, 66%, was primarily used for arbitrage

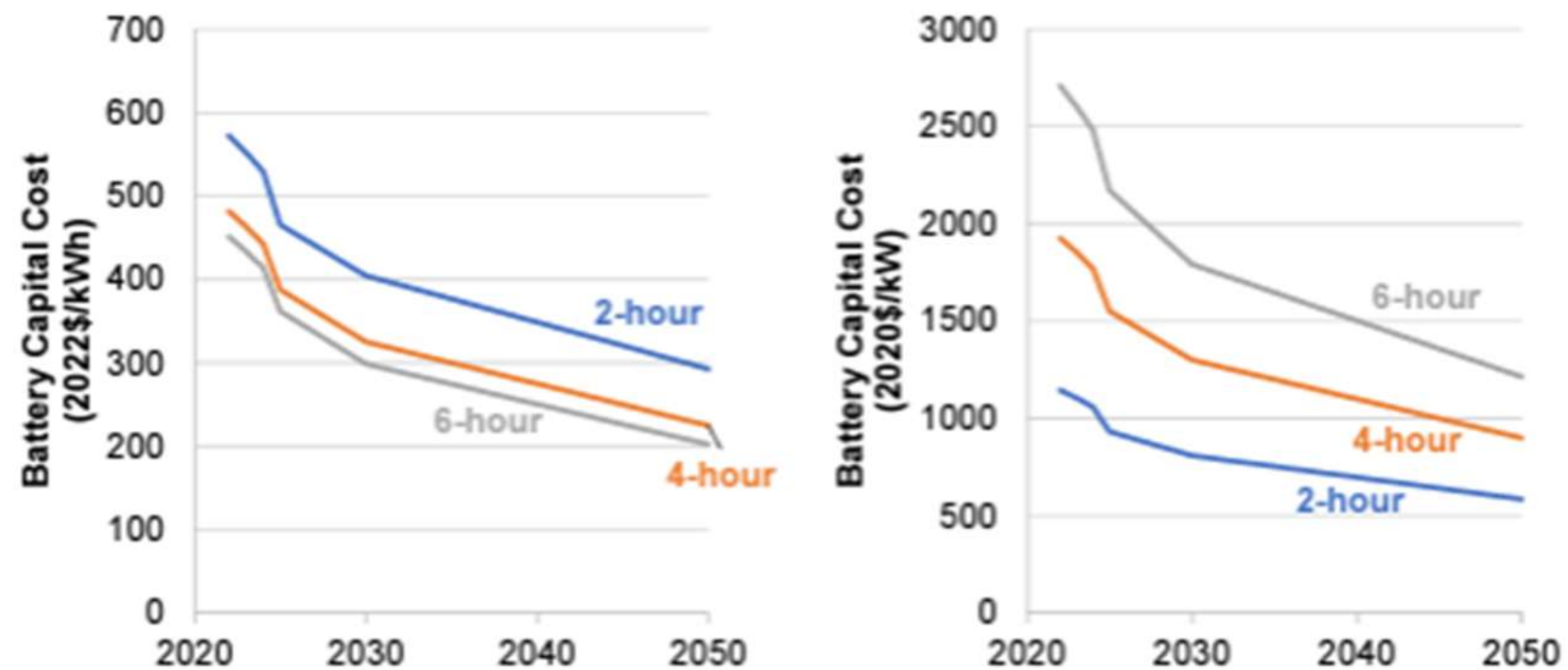
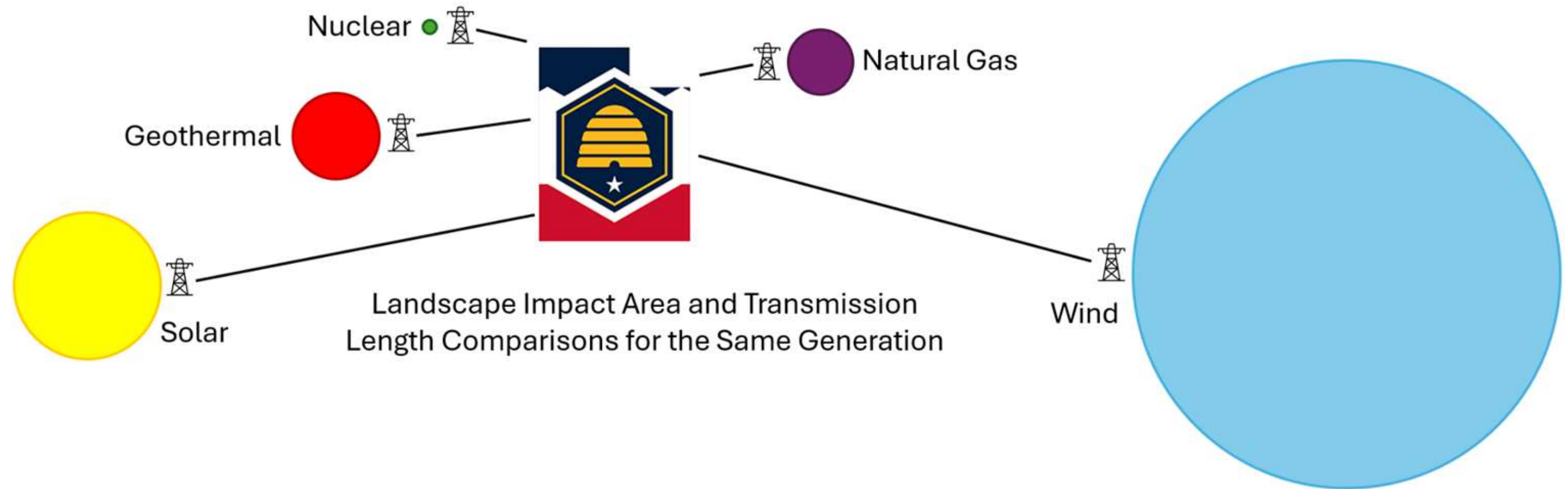


Figure 5. Cost projections for 2-, 4-, and 6-hour duration batteries using the mid cost projection. Left shows the values in \$/kWh, while right shows the costs in \$/kW.



Drivers of Systemic Costs - Infrastructure

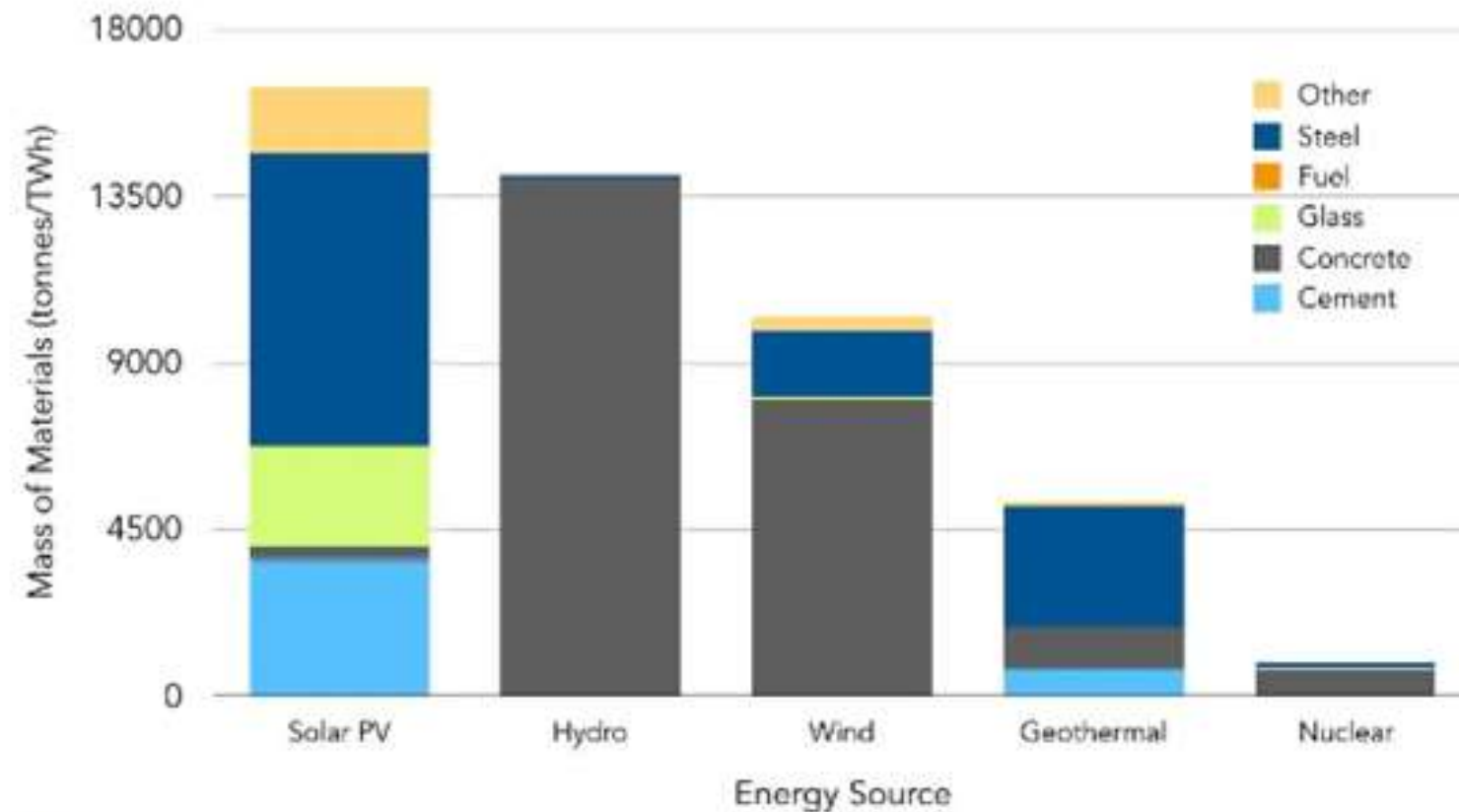


*Energy density of resources also equates to land use and transmission



Drivers of Systemic Costs - Materials

Materials throughput by type of energy source



# of equipment per milestone	MISO Only				MISO + Eastern Interconnect			
	30%	40%	50%	Sub-total	30%	40%	50%	Total
Batteries (30min)	-	-	118	118	-	-	1,233	1,233
Controls Tuning	-	-	319	319	-	-	1,787	1,787
Dispatch Adjustment	-	60	17	77	-	169	60	229
HVDC	1	4	-	5	1	4	-	5
Power System Stabilizer	-	-	4	4	-	-	109	109
STATCOMs	25	8	5	38	47	31	23	101
Switched Shunts	-	-	-	-	-	-	1	1
Synchronous Condenser	2	10	163	175	5	14	248	267

Figure UC-11: Dynamic stability solutions heatmap of thermal mitigation at renewable milestones and installed units of technology



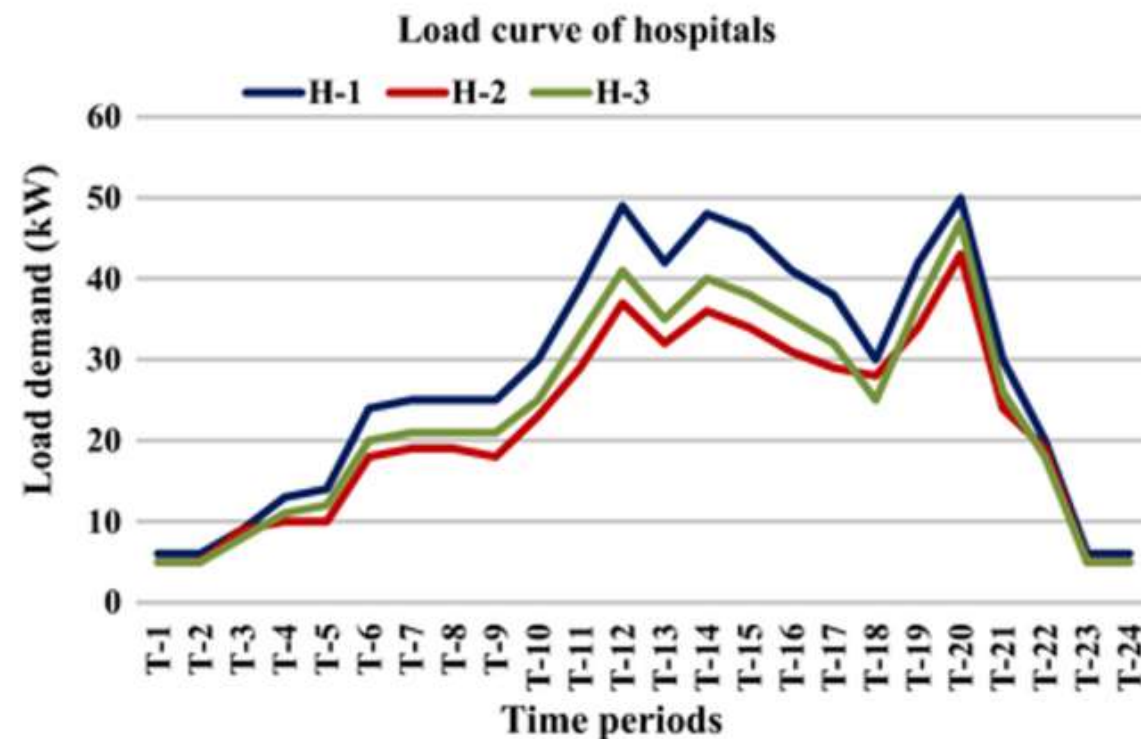
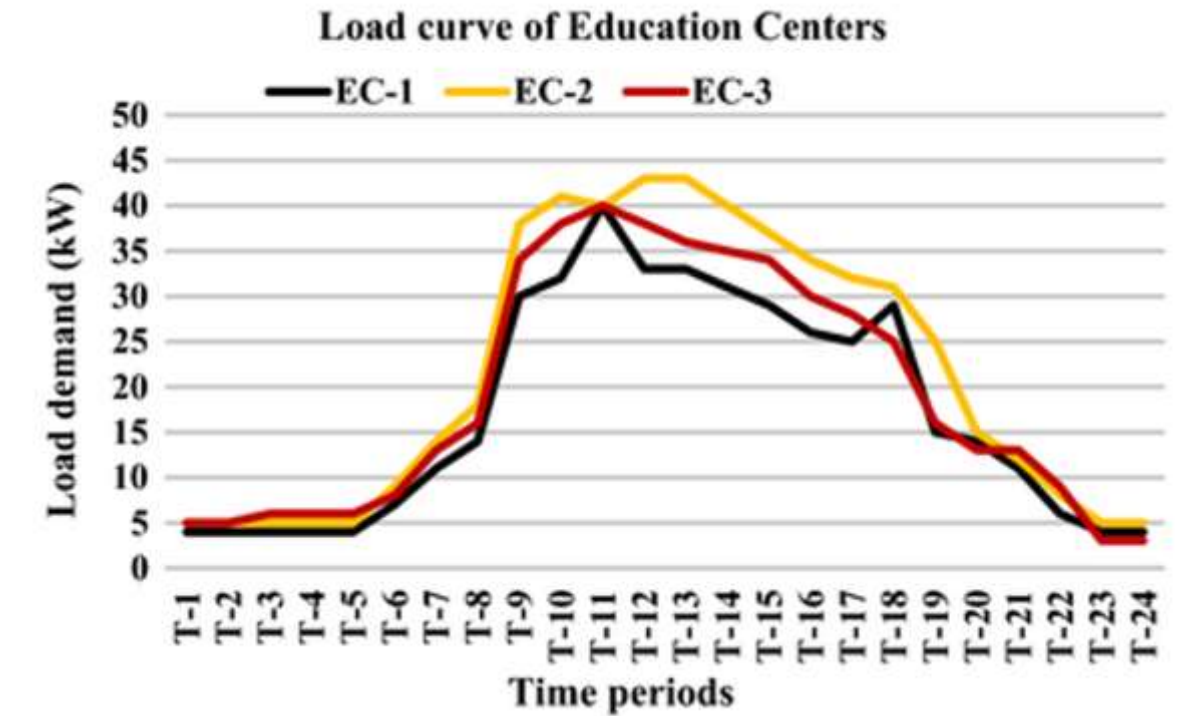
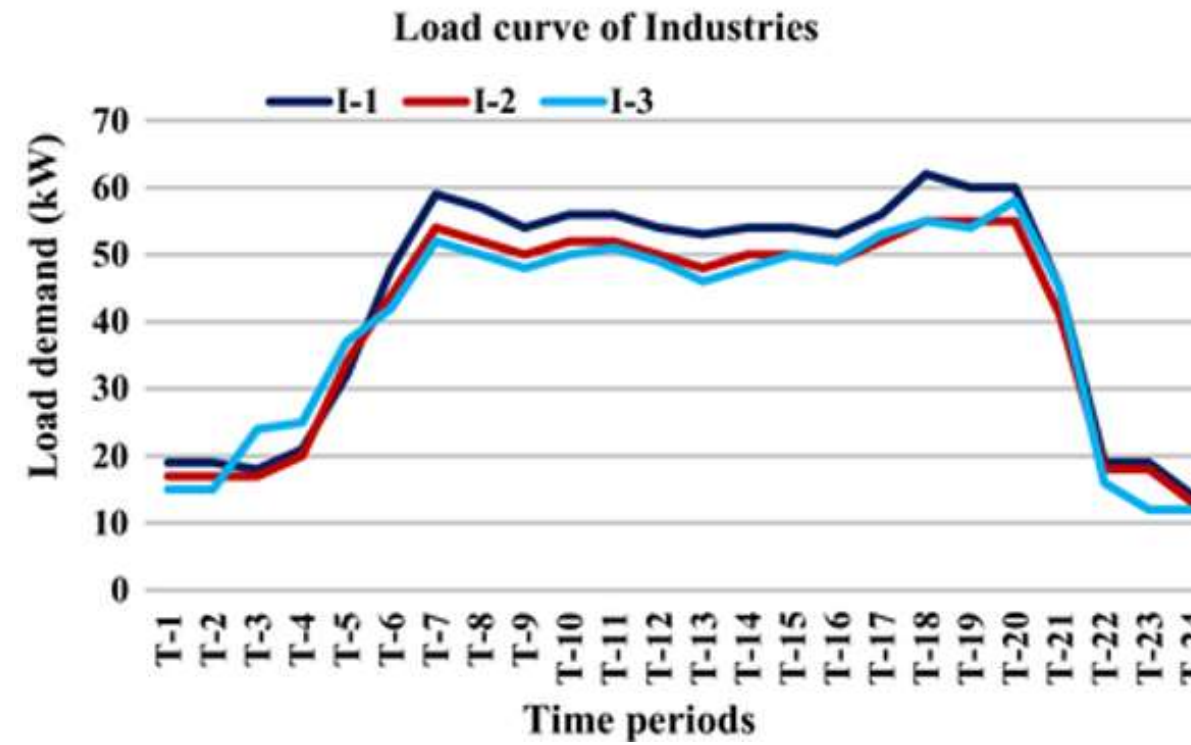
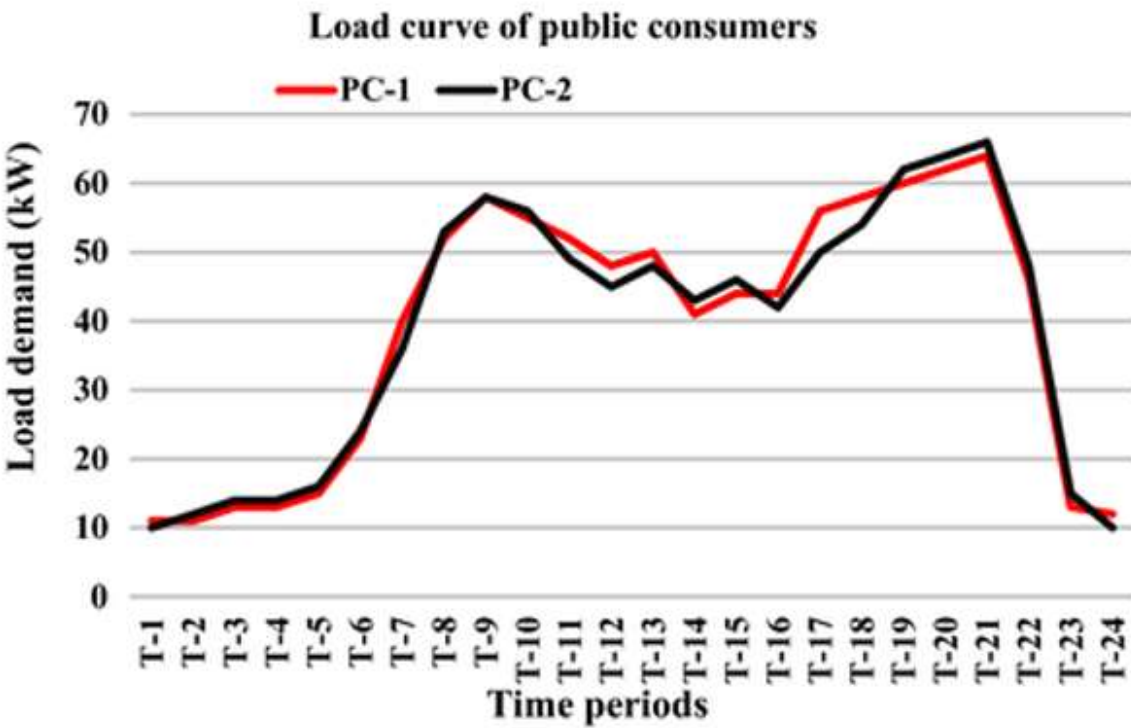
Sources: DOE Quadrennial Technology Review, Table 10.
Murray, R.L. and Holbert, K.E. 2015. Nuclear energy: an introduction to the concepts, systems, and applications of nuclear processes (7th ed.). Elsevier.

*The various generators have vastly different material requirements

- o Not limited to critical elements, base material costs vary substantially
- o Increasing variable penetration also requires grid components
 - o Cascading system costs arise that the generators typically don't own



Drivers of Systemic Costs - Load Profiles

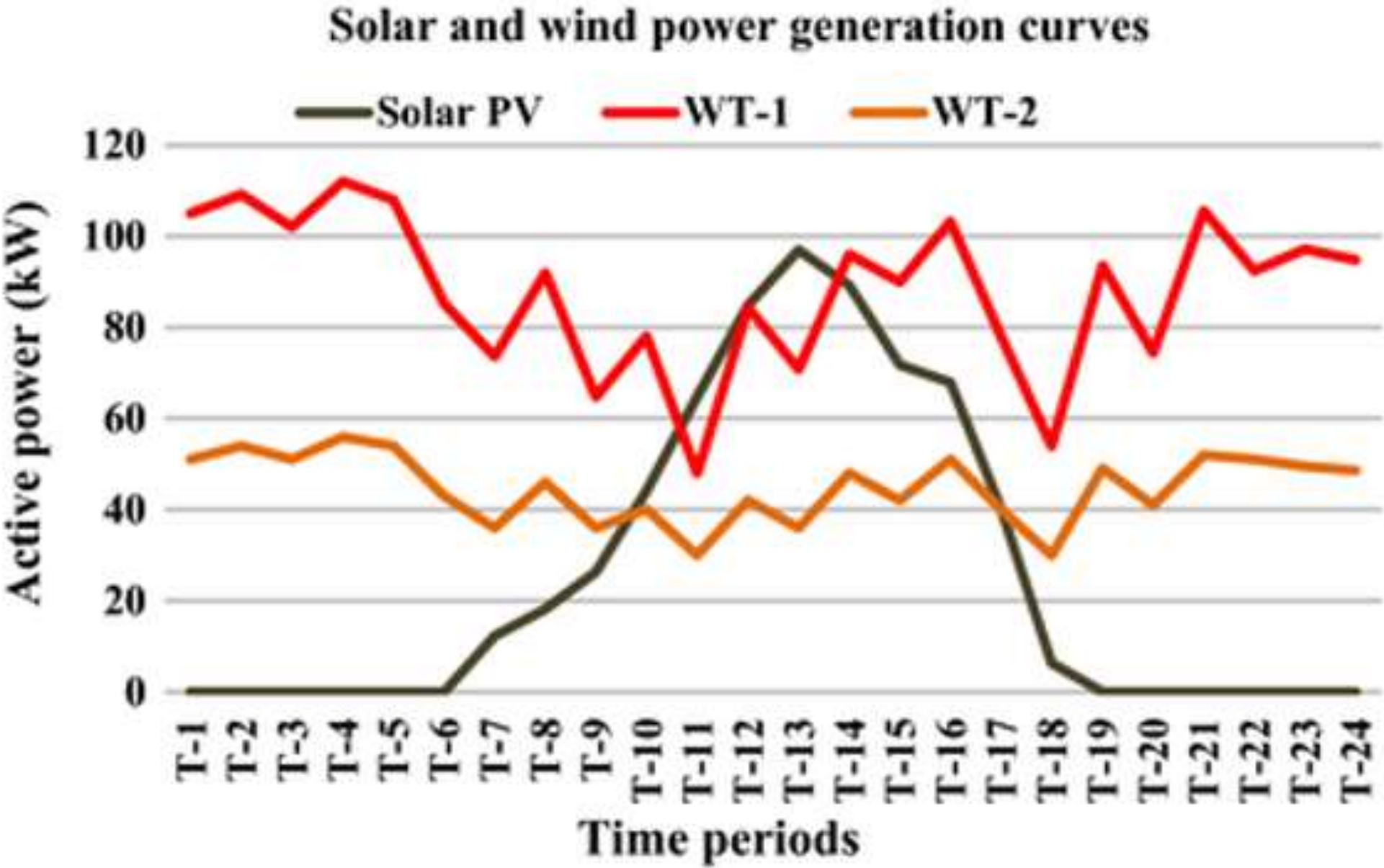
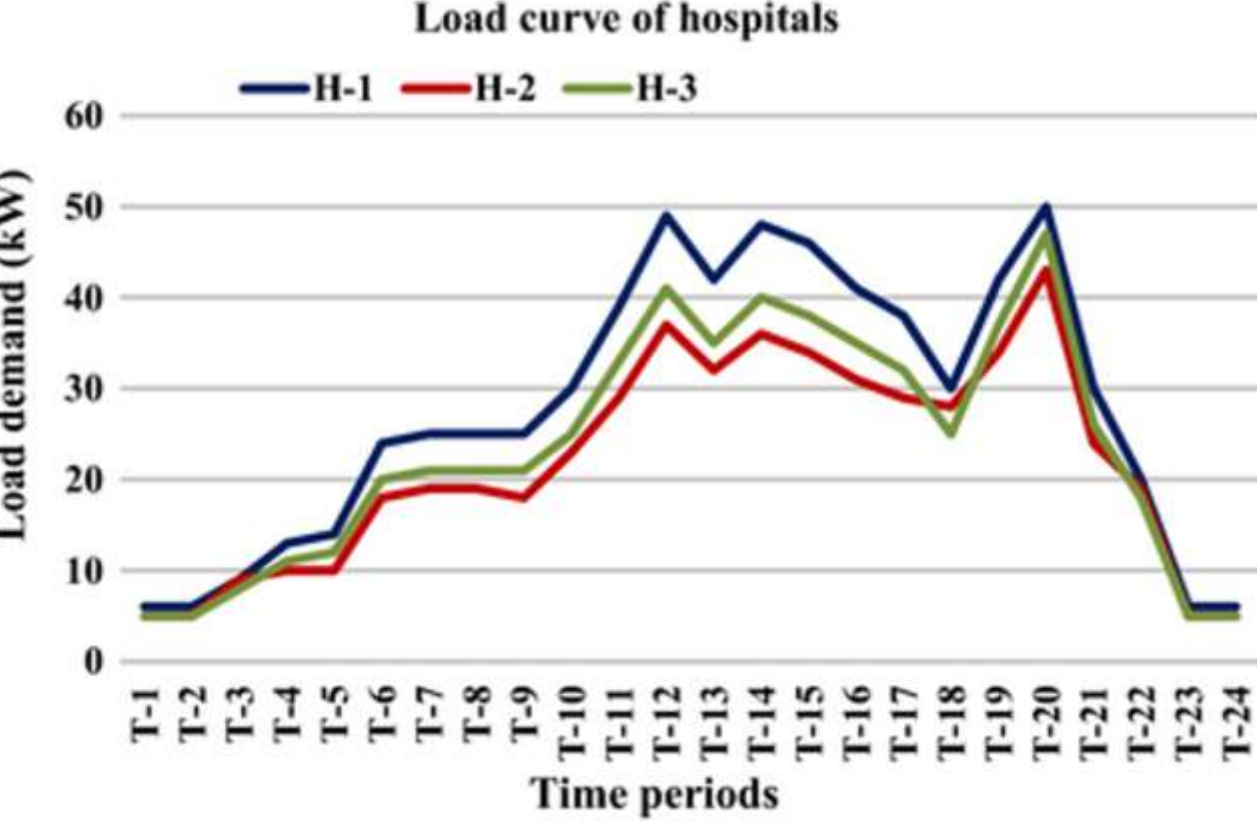
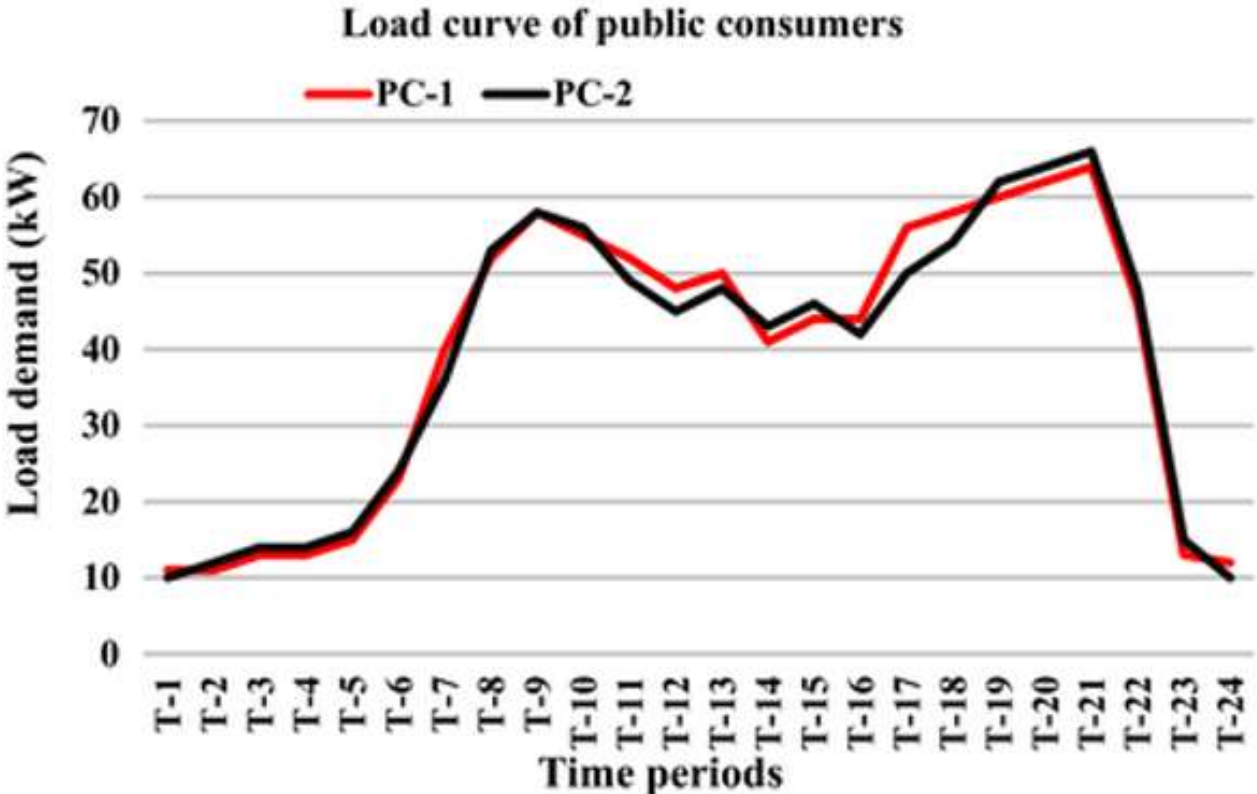


*Mismatch between demand and generation is the heart of the intermittent challenge

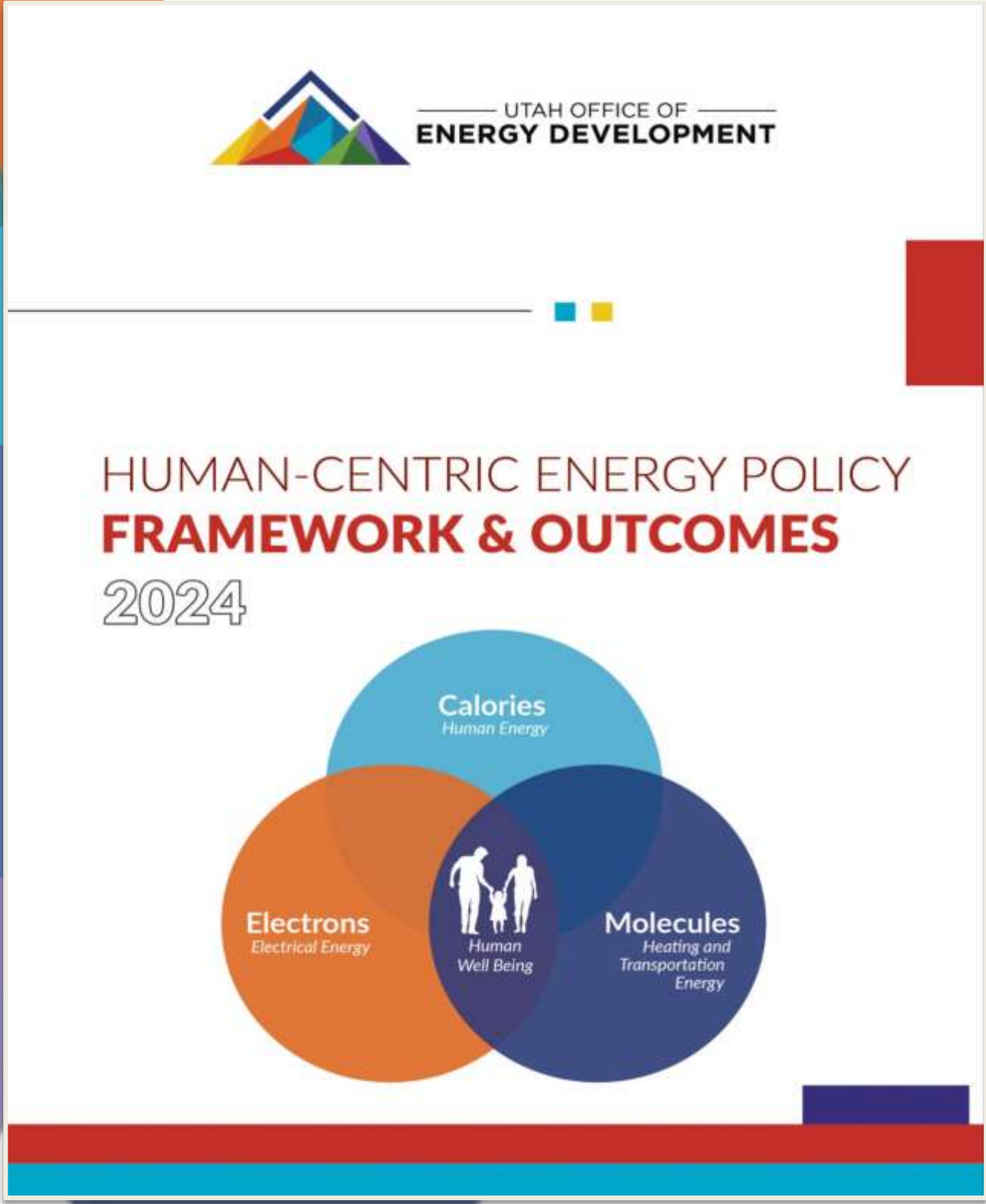




Drivers of Systemic Costs - Load Profiles with Consumer

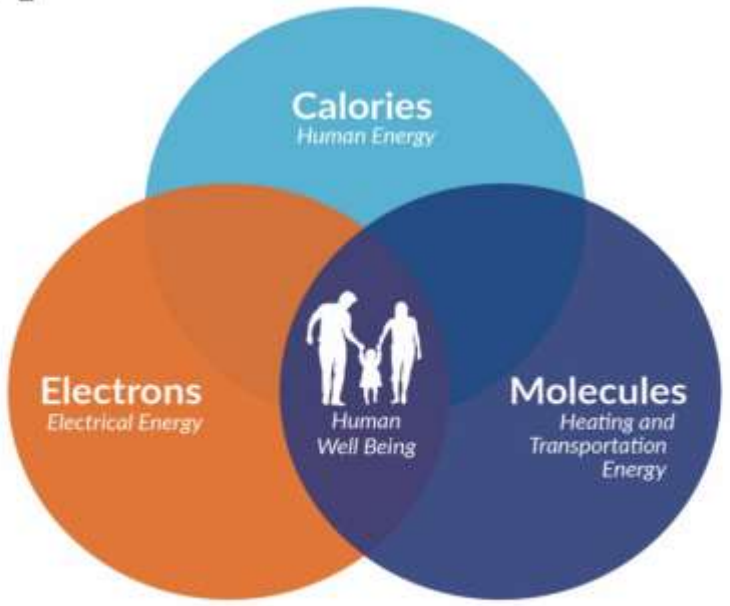


Principle vs Preference Strategies



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HUMAN-CENTRIC ENERGY POLICY
FRAMEWORK & OUTCOMES
2024

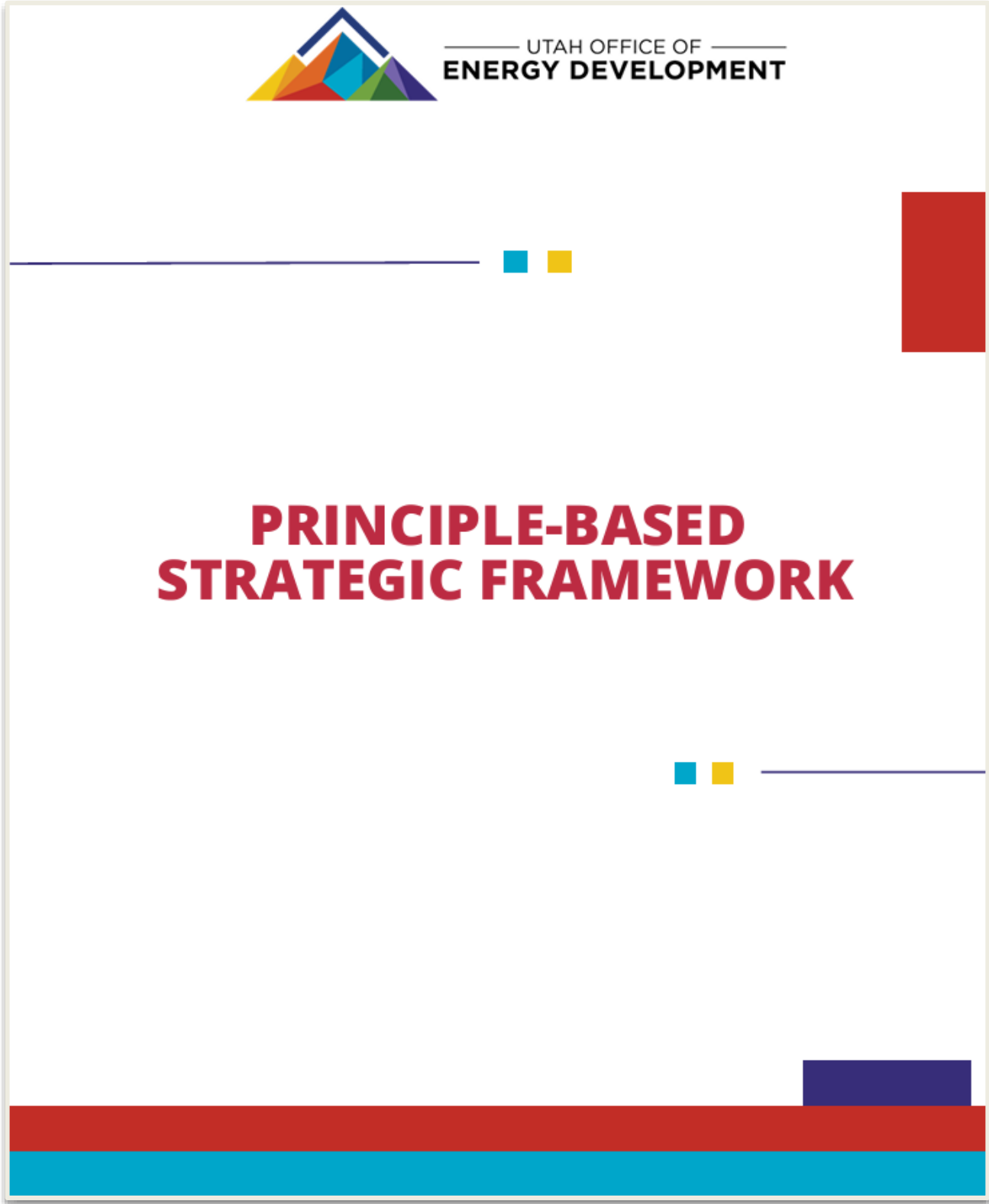


Calories
Human Energy

Electrons
Electrical Energy

Molecules
Heating and
Transportation
Energy

Human
Well Being

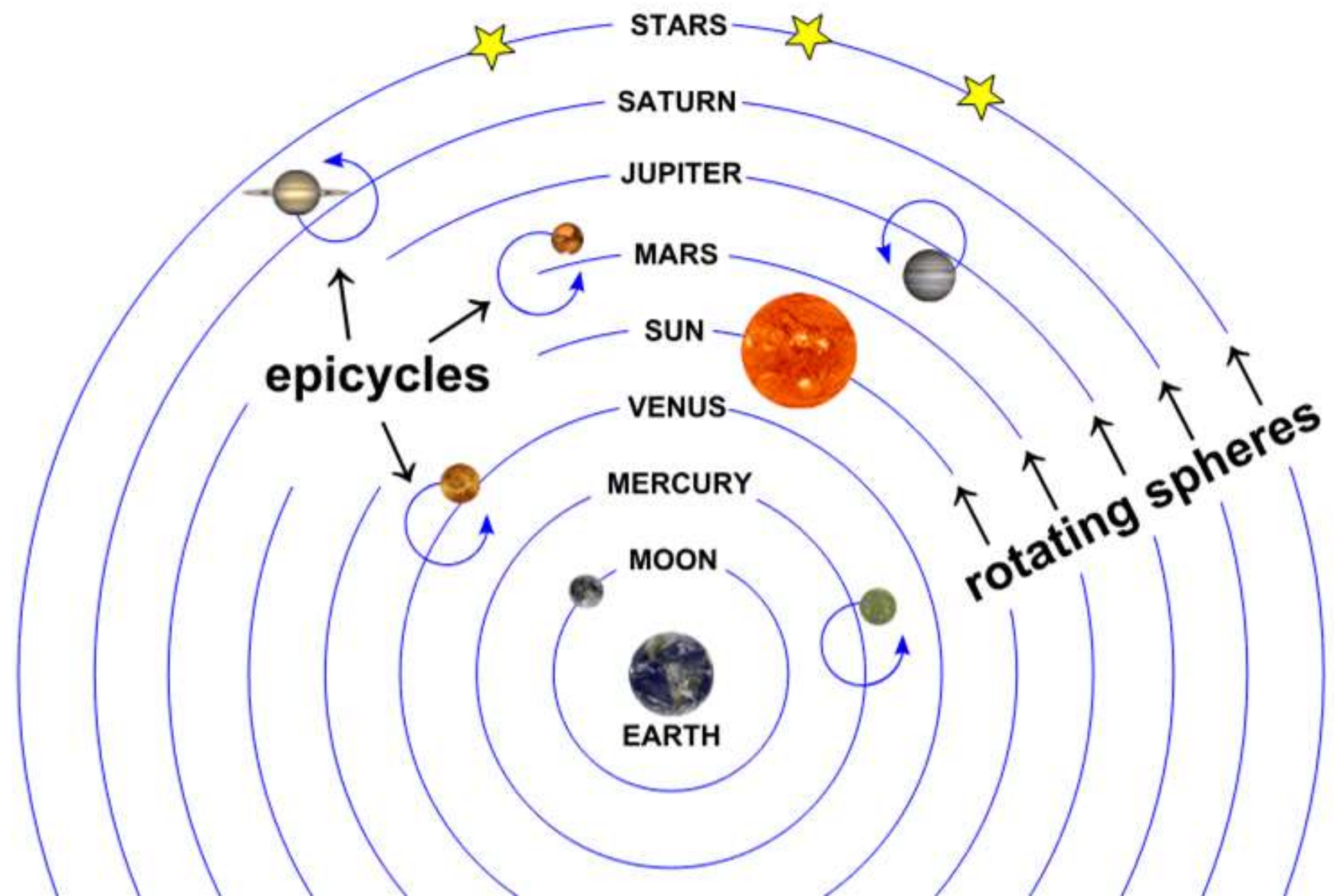


UTAH OFFICE OF ENERGY DEVELOPMENT

**PRINCIPLE-BASED
STRATEGIC FRAMEWORK**



Starting with the correct foundation
is critical





Energy the Utah Way: Consumer-First Policies

“Utah will develop its energy resources and plan its energy future with a focus on human well-being and quality of life, recognizing that reliable access to energy is vital for human health, adaptation, economic growth, and prosperity” - Utah State Code 79-6-301 (1)(a)(i)

Seven attributes (in priority order)

- o Adequate
- o Reliable
- o Dispatchable
- o Affordable
- o Sustainable
- o Secure
- o Clean



Truing Market and Consumer Impact

Market Truing:

Correcting Market signals to align with impact and value to the consumers. e.g. move from energy only market to a capacity type of market.

Enhance System Reliability: Set performance standards and require resources to meet the standard. Ensuring that any changes to the utility's asset portfolio do not compromise the reliability and affordability of the electric service, especially during times of peak demand. Maximizing value not necessarily production.

Promote Accountability: Hold utilities accountable for their investment decisions by requiring evidence demonstrating the efficacy and reliability of new asset designs and how they systematically meet consumers' needs in a reliable and affordable manner. Strengthen the front end by enhancing the Integrated Resource Planning (IRP) review process, giving it as much emphasis as we do rate cases.

Facilitate Transparent Decision-Making: Mandate detailed disclosures and evaluations in rate adjustment applications based on metrics that align with consumer value and impact, enabling better regulatory oversight and informed decision-making by the commission.



Thank you!



—— UTAH OFFICE OF ——
ENERGY DEVELOPMENT

The Water–Energy Nexus

Robert B. Sowby, Ph.D., P.E., ENV SP

Brigham Young University

The Energy Council

2024 Global Energy and Environmental Issues Conference

Dec. 6, 2024 | Salt Lake City

BYU Civil & Construction Engineering

IRA A. FULTON COLLEGE OF ENGINEERING

1986 and 2022



Pumping Pacific Ocean Water to Great Salt Lake

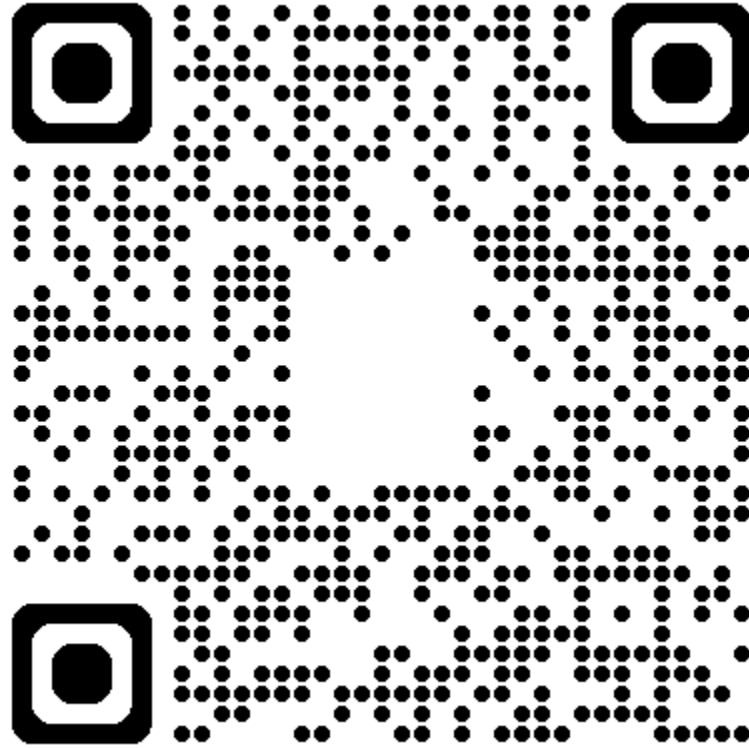
400 MW

11% of UT elec.

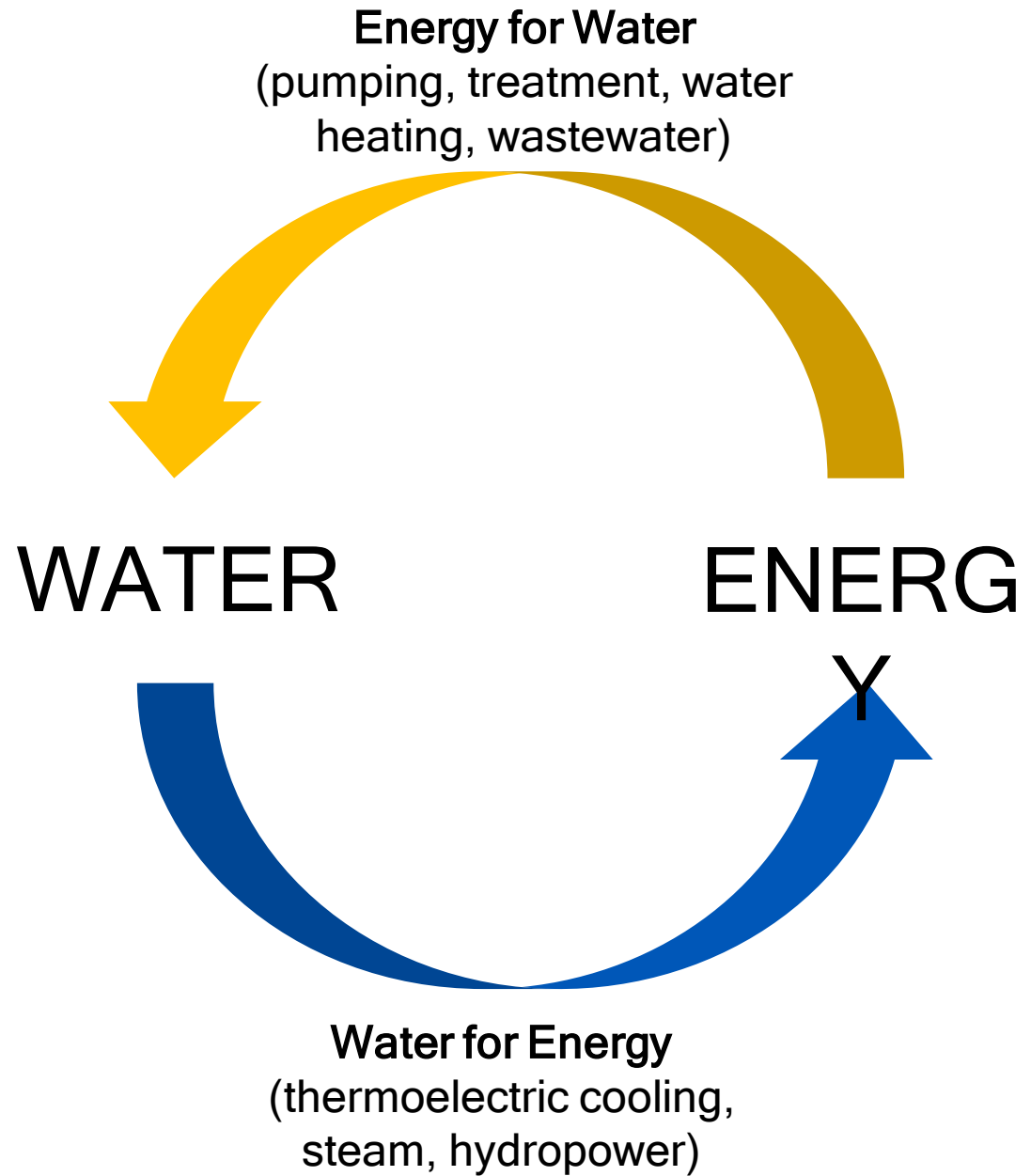
\$300M/yr

1 MMT CO₂e/yr

200,000 cars



The Nexus



Water for Energy

Thermoelectric power:
41% of all U.S. water
withdrawals
(Dieter et al. 2018)

BYU Civil & Construction
Engineering

Intermountain Power Project







- U.S.: 13% of total energy (Sanders and Webber 2012)
- Utah: 7% of total energy (DWRRe 2012)
- California: 19% of electricity and 30% of natural gas (CEC 2005)
- Idaho: 34%-49% of electricity (Tidwell et al. 2014)



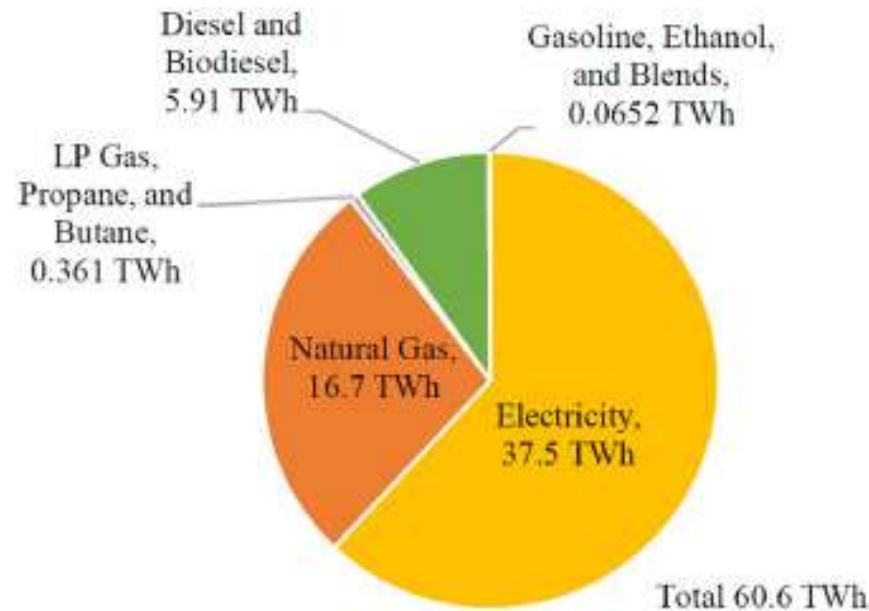
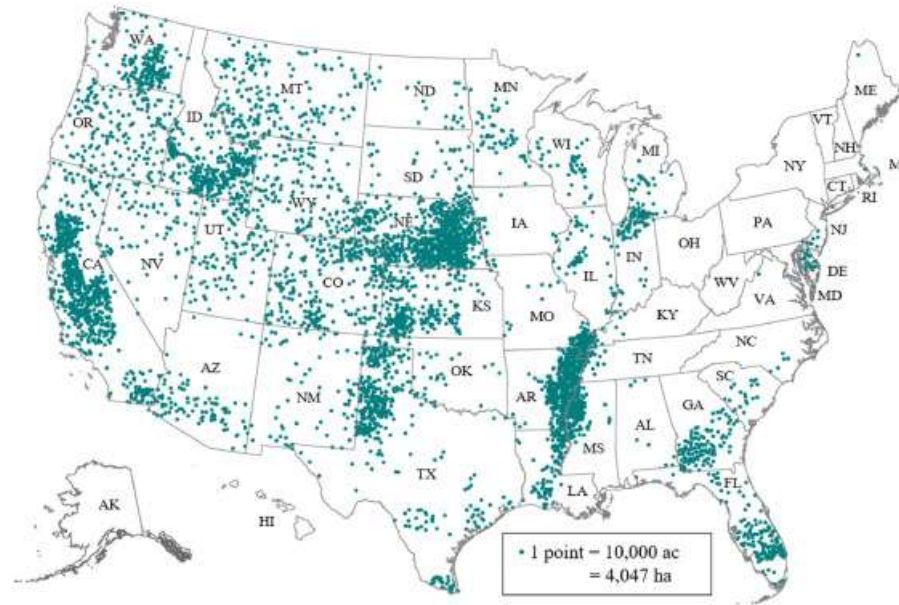
Energy for Water

BYU Civil & Construction
Engineering



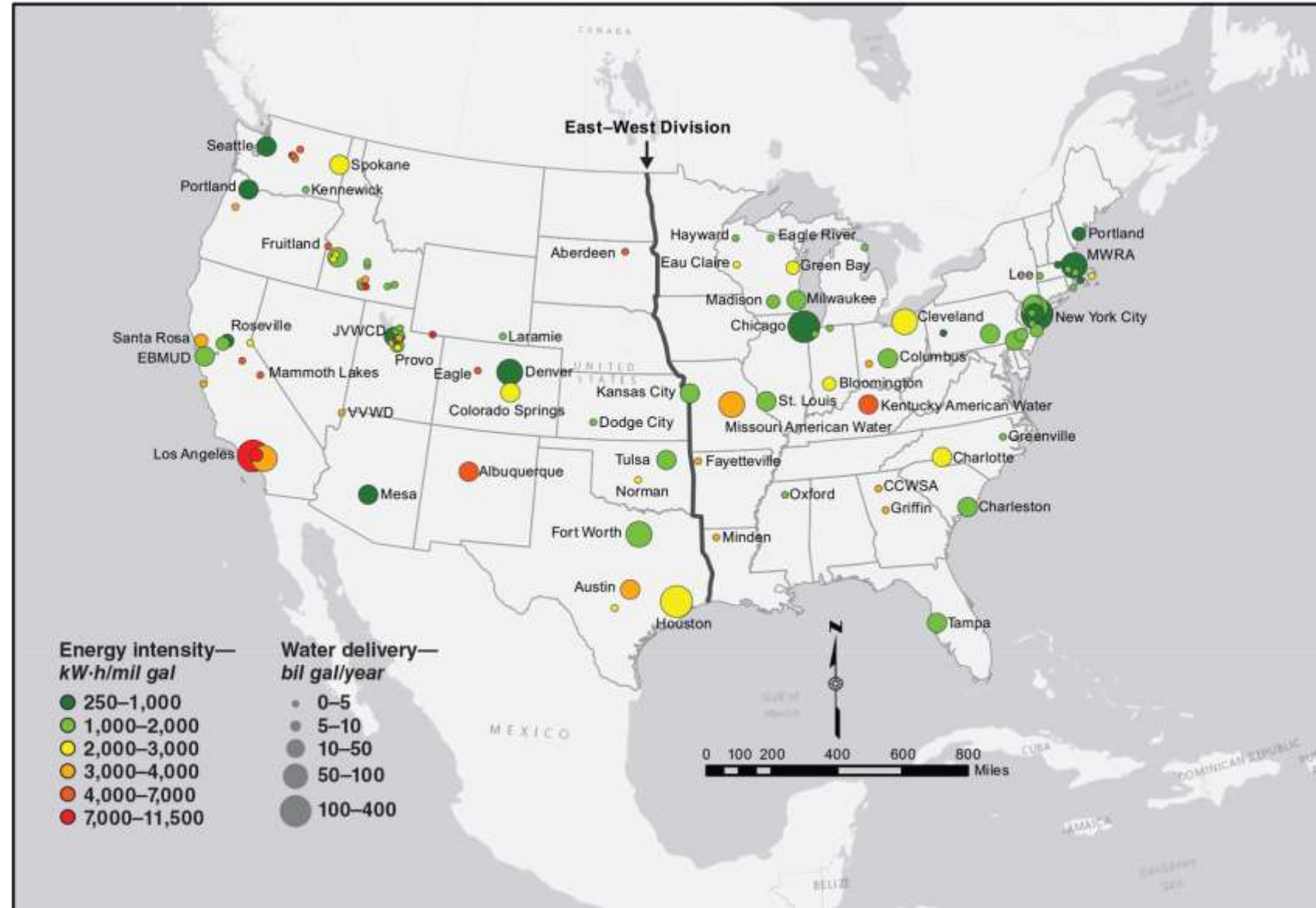
Energy for Water: Irrigation

1% of all U.S. energy



Energy for Water: Drinking Water

1%-2% of all U.S. energy

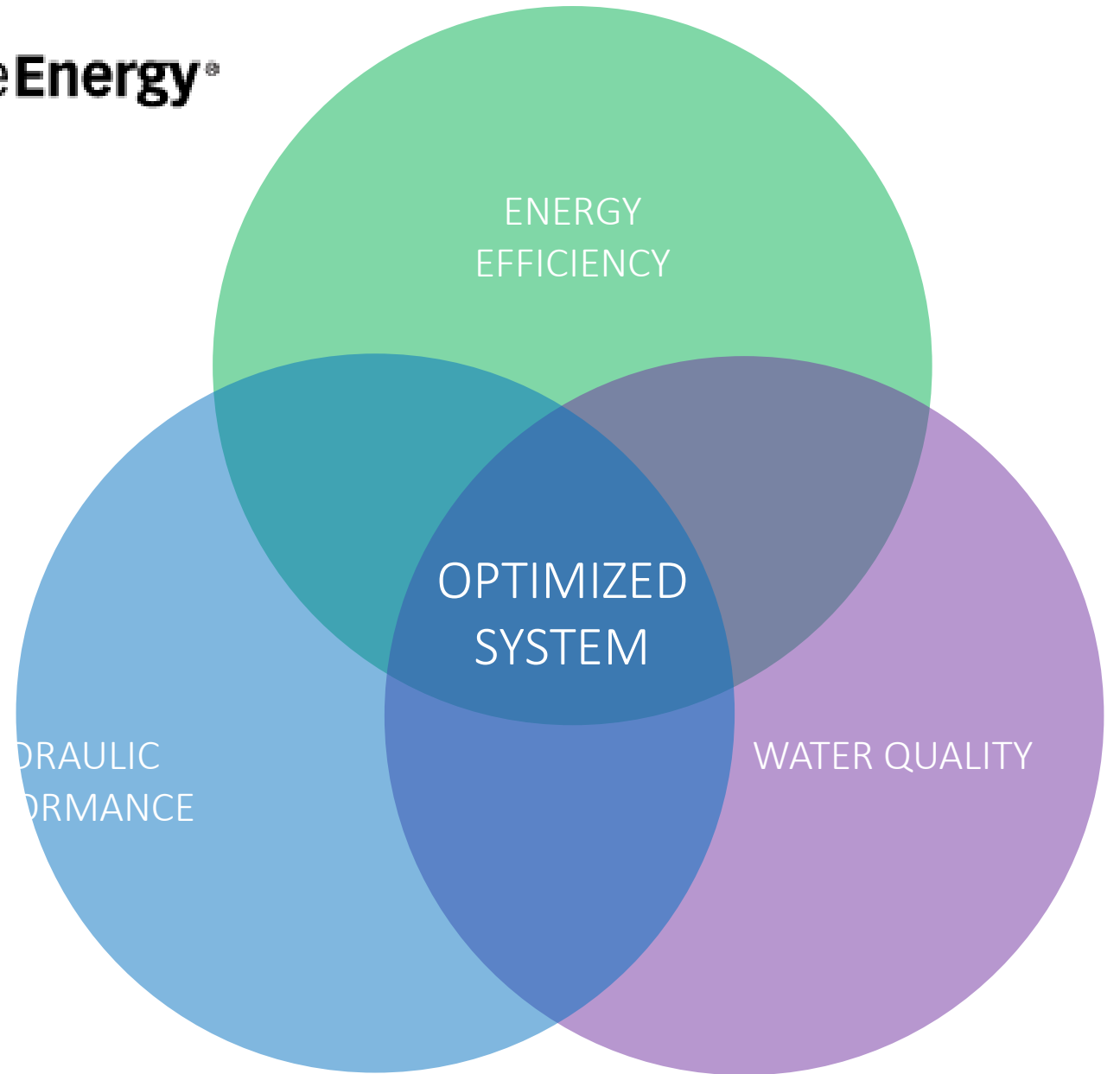


Optimized Water System



Cascade**Energy**[®]

**HANSEN
ALLEN
& LUCE**_{INC}
ENGINEERS



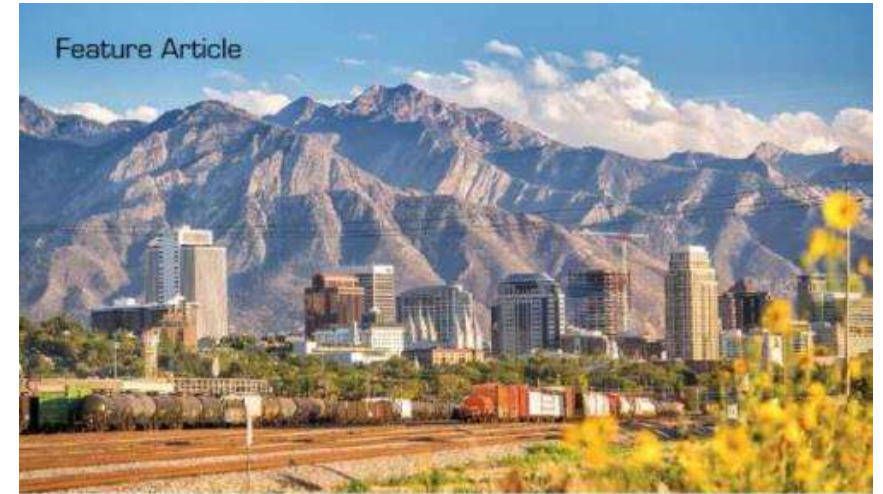
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Engineering

Jones and Sowby 2014

JORDAN VALLEY WATER CONSERVANCY DISTRICT

Salt Lake City, UT | 700,000 people

19% reduction from baseline



Feature Article

ROBERT B. SOWBY, STEVEN C. JONES, ALAN E. PACKARD,
AND TODD R. SCHULTZ

Jordan Valley Water Redefines Sustainable Water Supply Through Energy Management

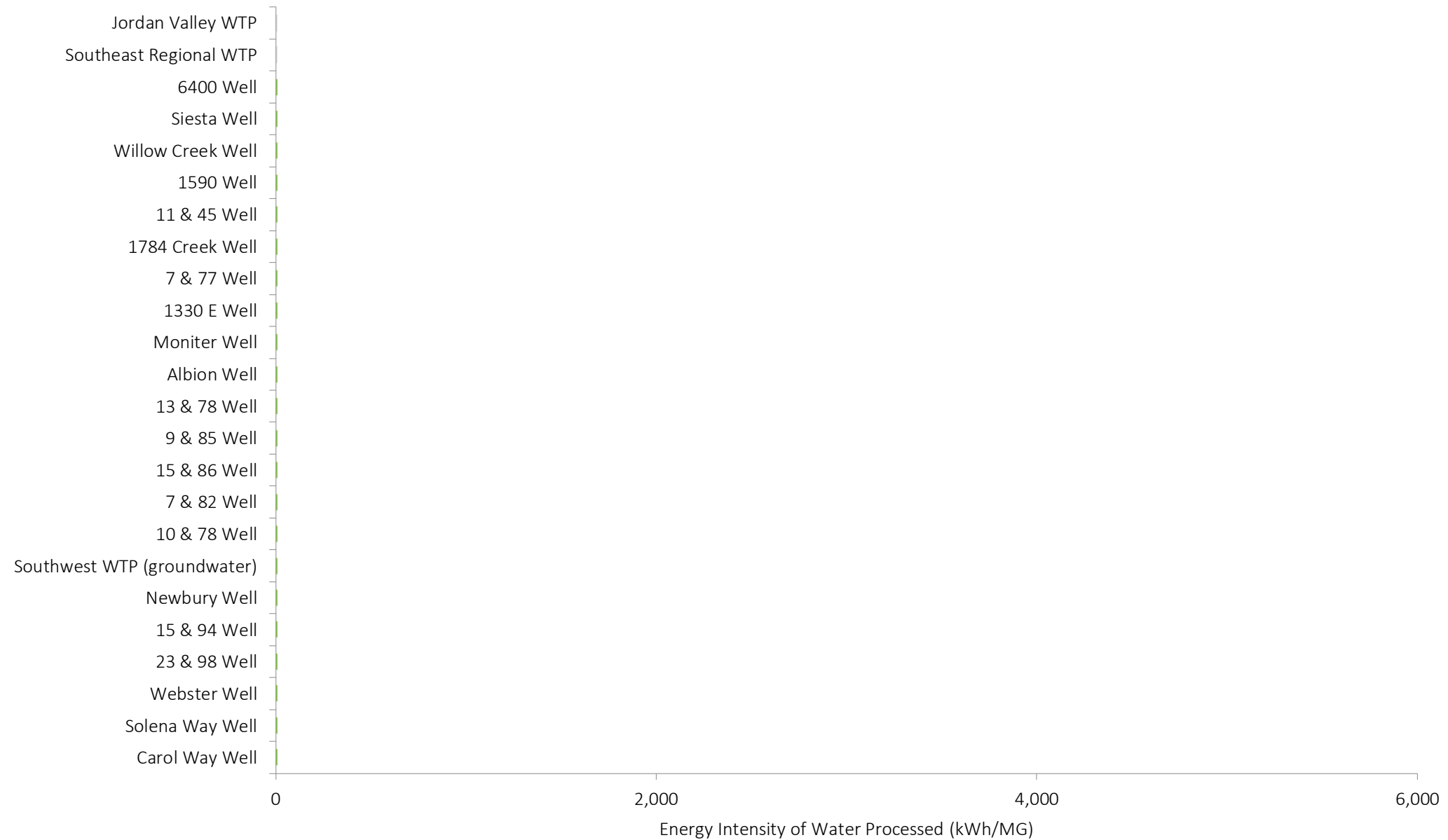
A MAJOR UTAH WATER DISTRICT REDUCED ITS ENERGY FOOTPRINT BY 19% AFTER FOLLOWING A TWO-YEAR ENERGY MANAGEMENT PROGRAM, IMPLEMENTING BOTH TECHNICAL AND ORGANIZATIONAL CHANGE IN PURSUIT OF ITS VISION TO PROVIDE A MORE SUSTAINABLE WATER SUPPLY.

Serving the greater Salt Lake City area, Jordan Valley Water Conservancy District (JVWCD) is one of Utah's largest public water suppliers. Primarily a wholesaler of water to cities and improvement districts, JVWCD serves a population of approximately 680,000. About 75% of its water comes from surface water sources in the Provo River watershed or from local streams of the Wasatch Mountains' east bench. The remaining 25% comes from groundwater deep beneath the Salt Lake Valley.

Sourcing, treating, and delivering high-quality water requires significant energy, which is one of the district's largest operating costs averaging \$4 million/year. To improve its sustainability through efficiency, JVWCD realized it needed to optimize its energy use.

MOTIVATION

A water utility's energy footprint plays a role in its financial, environmental, and social impacts. With increasing population, stricter water quality standards, and rising energy costs, energy efficiency in the water sector is emerging as a primary



CITY OF NORTH SALT LAKE, UTAH

21,000 people

25% reduction
from baseline



Energy Management

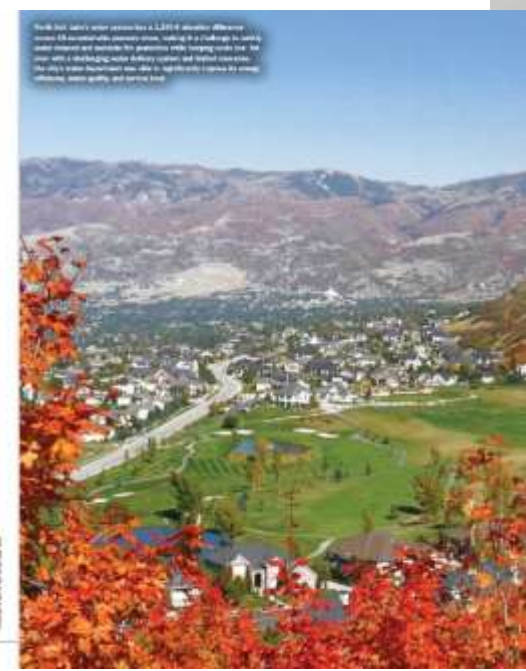
The city of North Salt Lake, Utah, recently reduced its water system's energy use by 25 percent. Distribution system pressures and water quality also improved as the water system staff embraced energy-efficient operations.

ENERGY MANAGEMENT PROGRAM LEADS TO OPERATIONAL IMPROVEMENTS

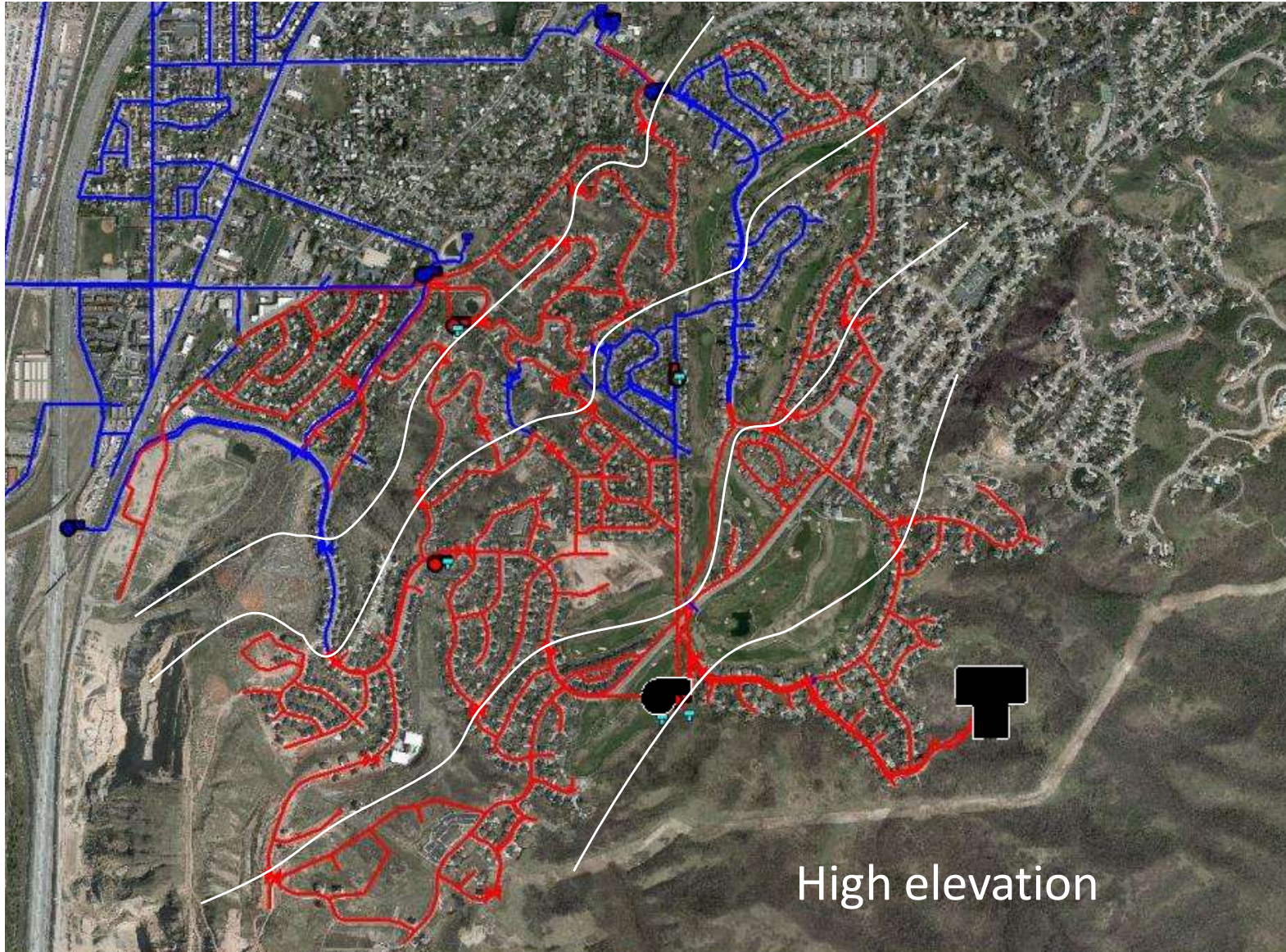
THE CITY OF North Salt Lake, Utah, manages a water system serving more than 7,000 ponds and irrigation operations. With a population of about 21,000, the city has a diverse base of water customers, including gravel pits, oil refineries, manufacturers, golf courses, retail and commercial businesses, and multi- and single-family homes. The collection range from a 1/4-in. residential service to a 36-in. industrial collector that conveys about 25 percent of the city's potable water demand.

The most striking feature of the small city's water system—with implications for energy use—is its 1,200-ft elevation difference across 18 mountainside pressure zones. This configuration requires seven water tanks, 36 pressure-reducing valves (PRVs), and 11 pump stations. The challenge is that the city's two wells and wholesale sources are located in the lowest zone, requiring pumping to all zones above.

This operation consumes significant energy, costing the city more than \$400,000 per year. The water system's power falls to July—usually the month of highest water use—coinciding with some other water system spend as an entire year. This has presented a challenge to modifying water demand and streamlining for protection while keeping costs low. Successful water needs add further complexity, as North Salt Lake can see everything from a hot, dry summer to several feet of snow in the winter.



Low elevation

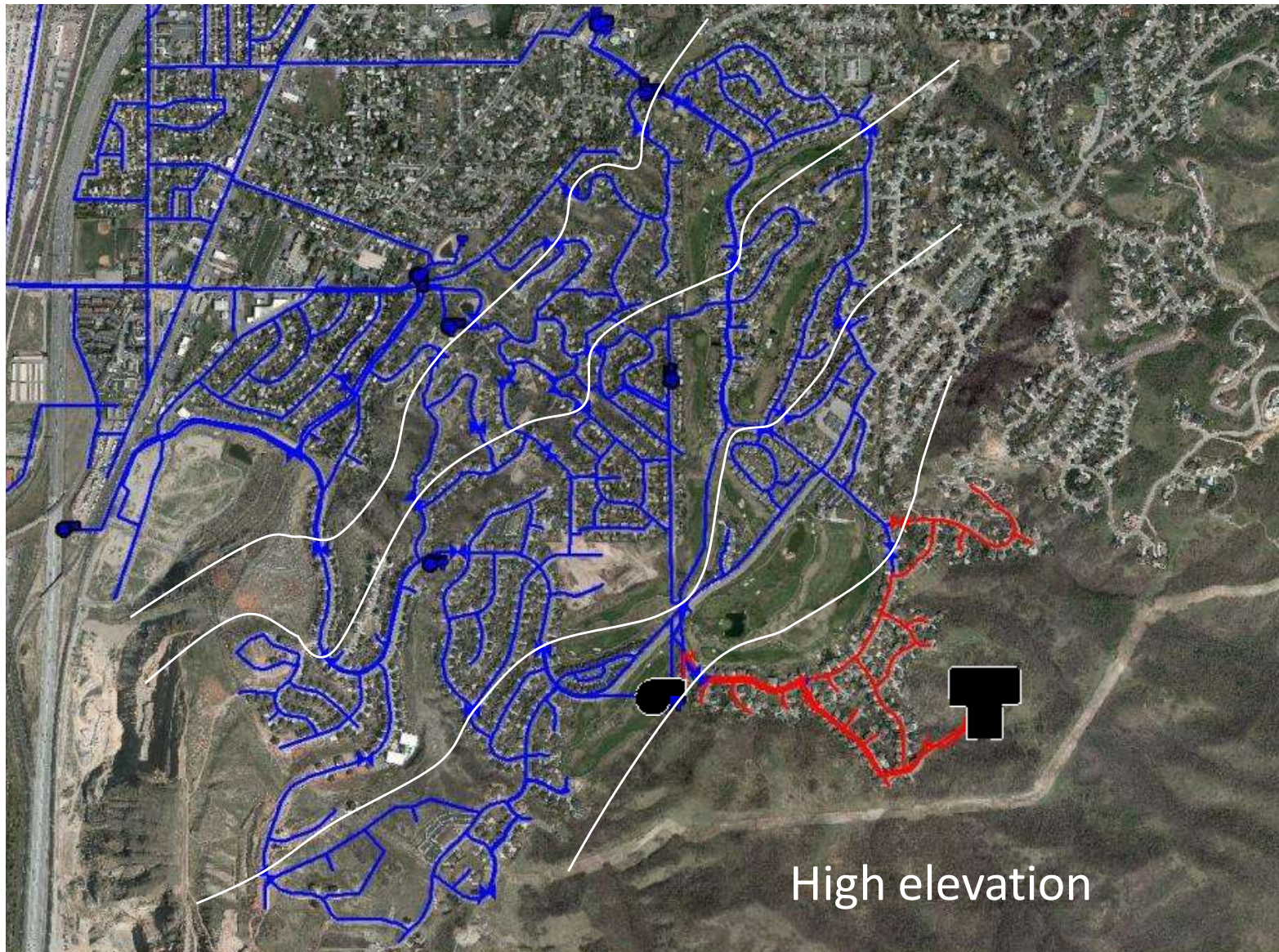


Pumping in Circles
BEFORE

High elevation

Pumping in Circles
AFTER

Low elevation

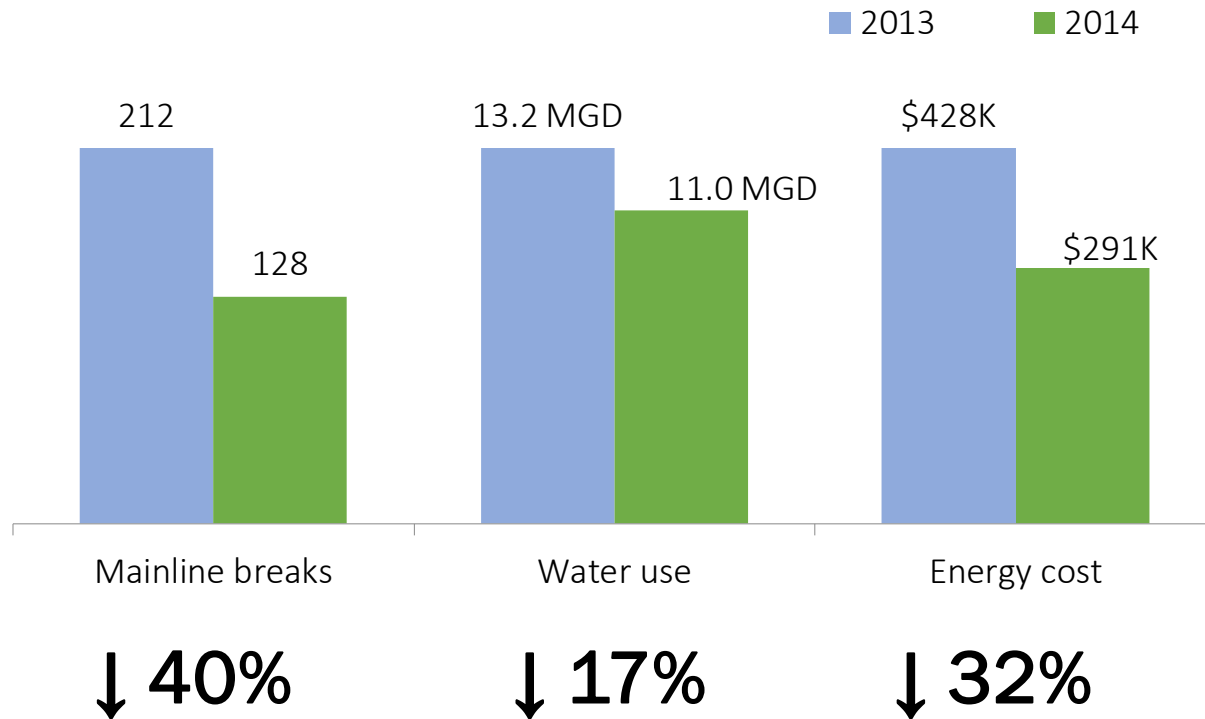


High elevation

LOGAN CITY, UTAH

50,000 people

32% energy cost reduction from baseline



STEVEN C. JONES, PAUL W. LINDHARDT, AND ROBERT B. SOWBY

Logan, Utah: A Case Study in Water and Energy Efficiency

LOGAN CITY, UTAH, EXPERIENCED FIRSTHAND THE WATER-ENERGY NEXUS WHEN IT UNDERTOOK A COMPREHENSIVE WATER AND ENERGY AUDIT TO DETERMINE ITS BEST PATH FORWARD.

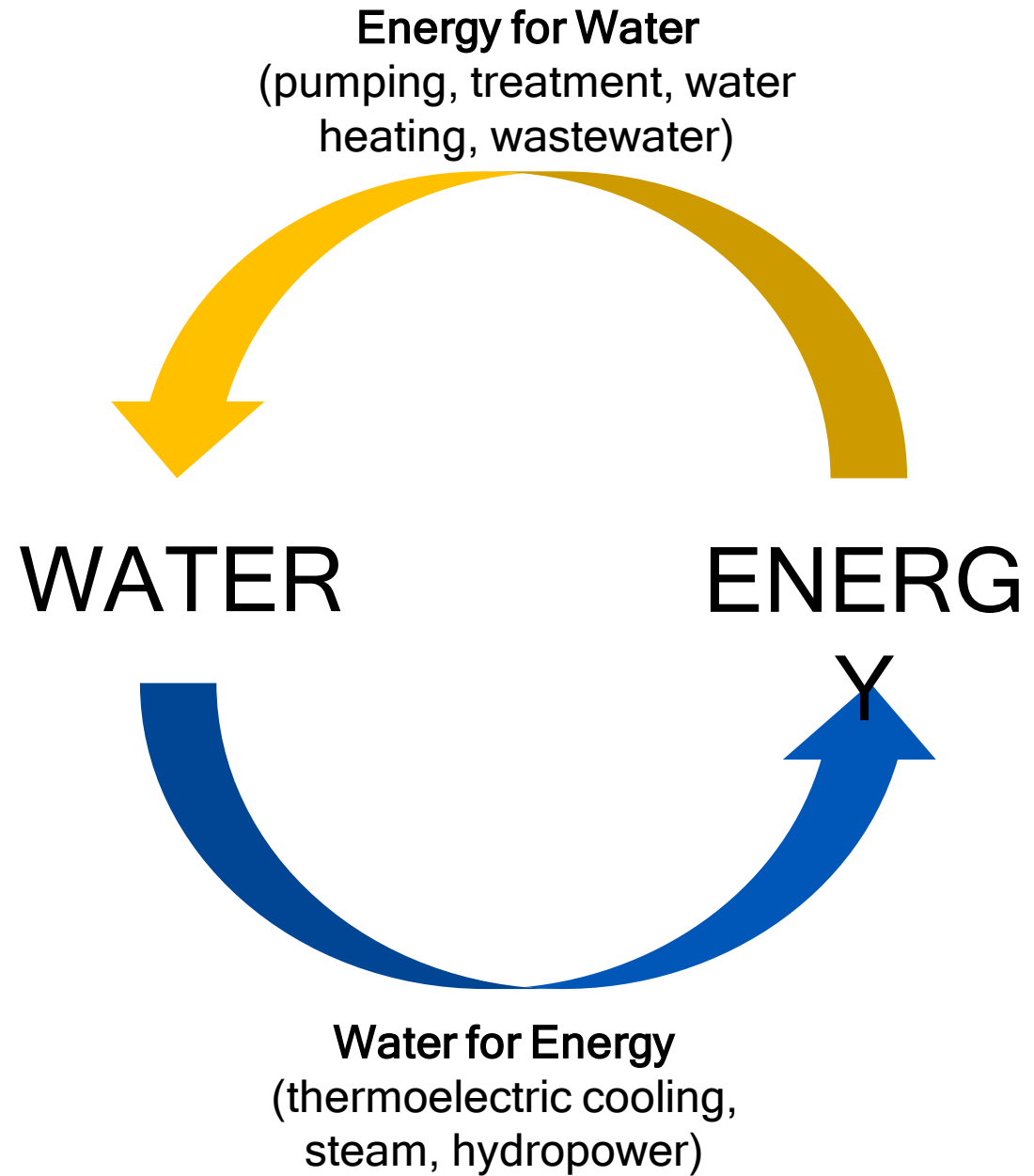
Home to 50,000 residents, dozens of industries, and Utah State University, Logan City is the hub of a growing metropolitan area in northern Utah's Cache Valley. In 2013, after encountering several problems, Logan City began to optimize its water system for water and energy efficiency (Figure 1). Addressing both issues simultaneously is the essence of the water-energy nexus, an emerging field that studies the complex relationships between water and energy resources. Although conventional engineering attempts to balance perceived tradeoffs between water and energy, optimization exploits the benefits at their intersection (Jones & Sowby 2014). Reducing energy does not necessarily mean sacrificing system performance, just as improving service does not always mean a higher power bill. In an optimized system, water and energy solutions can become synergistic rather than antagonistic, as Logan discovered.

The savings and operational efficiency have continued each year since 2013. ... If the current savings continue, the payback period for this project will be shorter than projected.

—Paul Lindhardt, W/WW Manager



The Nexus





**Water conservation is
energy conservation**